CLATSOP COMMUNITY COLLEGE

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2023



Clatsop Community College Clatsop County, Oregon

Annual Financial Statements

Year Ended June 30, 2023



BOARD OF EDUCATION

Position 1/Zone 1

Ed Johnson 94436 Mustonen Rd Director Astoria, Oregon 97103

Position 2/Zone 2

Lloyd Mueller 315 Klatskanine
Director Astoria, Oregon 97103

Position 3/Zone 2

Trudy Van Dusen Citovic 636 14th St Chair Astoria, Oregon 97103

Position 4/Zone 2

Mitra Vazeen 1 3rd St. #209 Director Astoria, Oregon 97103

Position 5/Zone 3

Ashley Flukinger 1410 Alder Dr Director Seaside, Oregon 97138

Position 6/Zone 3

Jody Stahancyk 1448 N. Ocean Director Gearhart, Oregon 97138

Position 7/Zone 3

Tim Lyman 33210 Sunset Beach Lane Vice Chair Sunset Beach, OR 97146

Kevin LaCoste, Interim President

Clatsop Community College 1651 Lexington Avenue Astoria, Oregon 97103

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INDEPENDENT AUDITORS' REPORT

Board of Education Clatsop Community College Astoria, Oregon

Report on the Audit of the Financial Statements *Opinions*

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of Clatsop Community College, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of Clatsop Community College as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Clatsop Community College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*.

Emphasis of Matter

Change in Accounting Principle

As disclosed in Note 1, the College implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITA)*. The standard requires the College to recognize a right-of-use subscription asset and corresponding subscription liability for all SBITA agreements with terms greater than twelve months. Our opinion is not modified with respect to this matter.

Prior Period Adjustment

As discussed in Note 16, the beginning net position of the business-type activities were restated to correct the reporting of cash and revenue. Our opinion is not modified as a result of this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Clatsop Community College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of Clatsop Community College's internal control. Accordingly, no
 such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Clatsop Community College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of contributions and schedule of proportionate share of the net pension liability, and schedule of proportionate share, employer contributions, and changes in other postemployment benefits (OPEB) total liability and related ratios for OPEB funding progress be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clatsop Community College's basic financial statements. The combining balance sheet, combining schedule of changes in fund balances, schedules of revenues, expenditures, and changes in fund balance compared with budget, and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the list of board members but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2023 on our consideration of the Clatsop Community College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Clatsop Community College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Clatsop Community College's internal control over financial reporting and compliance.

In accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 28, 2023, on our consideration of Clatsop Community College's compliance with certain provisions of laws, regulations contracts, and grants, including provisions of Oregon Revised Statues as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Minimum Standards for Audits of Oregon Municipal Corporations* in considering Clatsop Community College's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Bellevue, Washington December 28, 2023

Jean Bushong, CPA

Jean Bushon

Principal

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Introduction

This section of Clatsop Community College's (the College) annual audit presents an analysis of the financial activities of the College for the fiscal year ended June 30, 2023. It is designed to focus on current activities, resulting changes, and current known facts. This discussion has been prepared by management along with the financial statements and related footnote disclosures and should be read in conjunction with them. Management assumes responsibility for the completeness and reliability of all information presented in this report.

Financial Highlights

Total reimbursable FTE in FY2023 was 1006, compared to 866 in FY2022. The increase of 140 FTE (16%) was primarily the result of one State and two Federal training facilities reopening after COVID and represents the highest growth rate in FY2023 for all Oregon Community Colleges. The College continues to rebound from the negative impacts of COVID and strategic planning initiatives are intended to help grow enrollment in the future. This growth is critical to the State Appropriation and Tuition and Fee general operating fund revenue streams.

During FY2023 the College provided \$2.85 million in financial aid to students. This aid was in the form of grants, scholarships, student employment opportunities, and loans funded through the federal government, state of Oregon, and local funding as shown below.

	Amount	
Federal Work Study (including College match)	\$	95,945
Federal SEOG		100,800
Federal PELL Grants		979,304
Federal Direct Student Loans		339,260
Higher Education Emergency Relief Fund - HEERF		233,222
CCC Foundation Scholarships		364,540
Oregon Need & Oregon Promise Grant		572,640
Institutional Waivers and Grants		167,952
Total Financial Aid Provided to Students	\$	2,853,663

The College's net position increased 11.4% or approximately \$2.22 million from the previous fiscal year. This resulted from several factors that will be outlined in upcoming sections of the Management's Discussion and Analysis summary.

The College issued \$3.06 million of bonds through JPMorgan Chase & Co. to purchase and implement an Enterprise Resource Planning software package.

The College was awarded a \$1.83 million credit through the Employee Retention Credit program.

Overview of the Financial Statements

The discussion and analysis are intended to serve as an introduction to the College's basic financial statements, which are comprised of entity-wide financial statements prepared in accordance with the accrual basis of accounting and notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements including debt compliance reporting. The entity-wide financial statements are designed to provide readers with a broad overview of the College's finances, in a manner like a private-sector business.

The statement of net position presents information on all the College's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between those reported as net position. Over time, increases or decreases in net position are indicators of the improvement or erosion of the College's financial health when considered along with nonfinancial facts such as student enrollment levels and the condition of the facilities.

The statement of revenues, expenses, and changes in net position presents the revenues earned and the expenses incurred during the year. All changes in net position are reported using the accrual basis of accounting, or as soon as the underlying event giving rise to the change occurs, regardless of the timing when the cash is received or disbursed. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. The utilization of long-lived assets is reflected in the financial statements as depreciation, which amortizes the cost of the capital asset over the expected useful life. Revenues and expenses are reported as either operating or nonoperating, with operating revenues primarily coming from tuition, grants, and contracts. State appropriations, property taxes, and Pell grants for students are classified as nonoperating revenues.

The statement of cash flows presents information on cash flows from operating activities, noncapital financial activities, capital and related financing activities, and investing activities. It provides the net increase or decrease in cash between the beginning and end of the fiscal year. This statement assists in evaluating financial viability and the College's ability to meet financial obligations as they become due.

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the entity-wide financial statements.

Financial Analysis of the College as a Whole Statement of Net Position

The statement of net position includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the College using the accrual basis of accounting, which is like the accounting presentation used by most private colleges. Net position is the difference between assets plus deferred outflows and liabilities plus deferred inflows and is one measure of the financial condition of the College.

Fiscal Year 2023 Compared to 2022

	2023	2022	Percent Change
ASSETS			
Current Assets	\$ 8,470,250	\$ 5,167,545	64%
Noncurrent Assets:	400.040	454.077	70/
Other Noncurrent Assets	162,010	151,277	7%
Right of Use Assets - SBITA - Net of Accumulated Amortization	340,168	-	100%
Right of Use Assets - Leases - Net of Accumulated Amortization	15,612	33,131	(53%)
Capital Assets, Net of Depreciation	39,582,327	40,873,196	(3%)
Total Assets	\$ 48,570,367	\$ 46,225,149	5%
Deferred Outflow of Resources	\$ 4,750,094	\$ 4,848,029	(2%)
LIABILITIES			
Current Liabilities	\$ 4,288,569	\$ 4,745,340	(10%)
Long-Term Debt, Noncurrent Portion	23,941,283	21,027,580	14%
Total Liabilities	\$ 28,229,852	\$ 25,772,920	10%
Deferred Inflow of Resources	\$ 3,403,084	\$ 5,833,959	(42%)
NET POSITION			
Net Investment in Capital Assets	\$ 29,199,995	\$ 29,925,122	(2%)
Restricted - OPEB Asset	162,010	151,277	`7% [′]
Unrestricted	(7,674,480)	(10,610,100)	(28%)
Total Net Position	\$ 21,687,525	\$ 19,466,299	11%

The composition of Current Assets, Current Liabilities, and Noncurrent Liabilities can be found on the College's detail Statement of Net Position Financial Report.

The College's current assets of \$8.47 million and current liabilities of \$4.29 million represent a current ratio of 1.97 in comparison to 1.09 in the prior fiscal year.

Financial Analysis of the College as a Whole (Continued)

Net position increased 11.4% or approximately \$2.22 million in the current fiscal year. The increase was caused by the following activity that impacted the Statement of Net Position:

Current Assets increased 63.9% or approximately \$3.3 million due to increased receivable balances at fiscal year end. These receivables include the \$1.83 million ERC amount, \$967 thousand for the 8th quarter State Support Fund payment, and increases in various federal and state grants/contracts.

The reduction of Capital Assets reflects the application of current year depreciation.

Current Liabilities decreased 9.6% or approximately \$457 thousand in the current fiscal year. The decrease was caused primarily by a reduction of \$880 thousand in the current portion of long-term debt due in FY2024 offset by an increase of \$454 thousand in accrued payroll liability.

Noncurrent Liabilities increased 13.9% or approximately \$2.91 million in the current fiscal year. This reflects the issuance of \$3.06 million new bonds payable offset by debt payments made and/or transferred to current portion and a reduction in net PERS/OPEB liability.

The decrease in Deferred Inflow of Resources reflects the current year calculation and adjustment of PERS and OPEB liability amounts.

Net Investment in Capital Assets decreased 2.4% or approximately \$725 thousand in the current fiscal year. The decrease was caused by current year depreciation and implementation of new accounting standards.

Unrestricted Net Position increased 27.7% or approximately \$2.94 million in the current fiscal year. Unrestricted Plant Fund reserves increased approximately \$1.1 million primarily due to the recognition of \$1 million of the Employee Retention Credit in the Plant Fund. Current year PERS and OPEB calculations reduced future calculated costs resulting in a \$1.32 million increase in net position. Unrestricted Operating Fund reserves increased approximately \$300 thousand.

Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position present the operating results of the College, as well as the nonoperating revenues and expenses. Annual state reimbursements, property taxes and Pell grants for students, while budgeted for operations, are considered nonoperating revenues according to generally accepted accounting principles (GAAP) in the United States of America.

Financial Analysis of the College as a Whole (Continued)

Fiscal Year 2023 Compared to 2022

	2023	2022	Percent Change
Total Operating Revenues	\$ 5.432.009	\$ 3.743.180	45%
Total Operating Expenses	19,821,847	18,807,268	5%
Operating Loss	(14,389,838)	(15,064,088)	(4%)
Nonoperating Revenues, Net	16,181,379	14,257,748	13%
Total Increase (Decrease) in Net Position	1,791,541	(806,340)	(322%)
Net Position - Beginning of Year, as Previously Reported	19,466,299	20,272,639	(4%)
Restatement - Correction of an Error	429,685	-	, ,
Net Position - Beginning of Year, as Restated	19,895,984	20,272,639	
Net Position - End of Year	\$ 21,687,525	\$ 19,466,299	11%

The composition of Operating and Nonoperating Revenues can be found on the College's detail Statement of Revenues, Expenses, and Changes in Net Position financial report.

Revenues

Operating Revenues increased 45.1% or approximately \$1.69 million in the current fiscal year. The increase was caused by approximately \$1.19 million growth in federal, state and local grant and contract activity. Tuition and fee revenue, net of scholarship allowance, also increased by \$491 thousand, reflecting increased enrollment and a lower scholarship allowance.

Nonoperating revenues increased 13.5% or approximately \$1.92 million in the current fiscal year. The increase was comprised primarily of the 1.83 million ERC award and a \$776 thousand increase in property tax and timber revenues. These factors were offset by a decrease in COVID funding and a \$420 thousand decrease in state FTE reimbursement.

Financial Analysis of the College as a Whole (Continued) Revenues (Continued)

Major Clatsop County Taxpayers are Provided Below:

Fiscal Year 2023 Clatsop Community College

Taxpayer	Business/Service	Tax	Assessed Value	Percent of Value
Georgia Pacific Consumer Products	Paper Manufacturing	\$1,688,404	\$167,974,913	2.27%
L&C Tree Farms LLC	Forest Products	1,102,956	22,845,479	0.31%
PacifiCorp (Pacific Power)	Electrical Utility	1,056,116	78,966,000	1.07%
Hampton Lumber Mills Inc.	Forest Products	996,612	74,367,080	1.00%
Northwest Natural Gas Co.	Natural Gas Utility	726,004	53,707,000	0.72%
WorldMark The Club	Timeshare Resort	665,491	10,434,522	0.14%
Dulcich Realty LLC	Realty Firm	573,494	42,363,928	0.57%
Charter Communication	Telecommunications	526,815	35,137,000	0.47%
Weyerhaeuser Timber Holdings Inc.	Forest Products	445,374	12,023,151	0.16%
Lumen Technologies	Telecommunications	311,891	22,570,000	0.30%
Subtotal - Ten of County's largest taxpayers		8,093,157	520,389,073	7.02%
All other County's taxpayers	_		6,890,221,892	92.98%
Total District		-	\$7,410,610,965	100.00%

Real Market Value

	M5 Real Market	Total Assessed	Urban Renewal	Net Assessed
Fiscal Year	Value	Value	Excess	Value
2023	\$14,527,100,586	\$7,410,610,965	\$168,537,301	\$7,242,073,664
2022	11,197,660,897	7,084,305,859	162,624,955	6,922,307,084
2021	10,126,148,069	6,832,654,797	185,603,830	6,647,660,747
2020	9,514,701,054	6,535,963,525	172,665,023	6,363,891,193
2019	8,953,187,193	6,298,872,930	152,409,474	6,147,036,515
2018	8,326,584,223	6,060,813,093	135,406,434	5,925,406,659
2017	7,933,131,303	5,876,087,187	127,452,672	5,748,634,515
2016	10,313,180,487	7,782,736,040	116,124,355	7,764,064,554
2015	7,281,392,025	5,534,159,999	179,596,756	5,354,563,243
2014	7,254,191,848	5,249,149,439	171,485,547	5,077,663,892
2013	7,704,823,561	5,132,363,950	157,514,983	4,974,848,967
2012	8,128,017,096	5,006,555,416	152,080,427	4,854,474,989

Financial Analysis of the College as a Whole (Continued)

Expenses

Operating expenses totaling approximately \$19.82 million include salaries and benefits, materials and supplies, utilities, scholarships, and depreciation. The greatest percentage of operating expenses is instruction and instructional support (37.3%). Student financial aid represents (8.2%) which includes federal, state, and institutional aid to students to pay the costs of education. Student Services expenses (13.6%) provide support to students for activities that occur outside the classroom and include enrollment services, counseling, and financial aid assistance. Institutional support (19.0%) represents the operational aspects of the College, including the administration, business office, and computer services.

The following chart shows FY2023 expenses by category and percentage change compared to FY2022 for the College:

	2023 Actual Expense		
	Actual Expense	Actual Expense	Change
Educational and General:			
Instruction	\$ 5,033,147	\$ 5,007,394	1%
Instructional Support	2,359,437	1,895,806	24%
Student Services	2,694,408	2,528,863	7%
Institutional Support	3,775,139	3,942,835	(4%)
Operation and Maintenance of Plant	1,567,320	1,493,037	5%
Community Services	430,857	413,049	4%
Student Financial Aid	1,619,784	1,667,703	(3%)
Other Expense	169,920	21,705	683%
Depreciation and Amortization Expense	2,171,835	1,836,876	18%
Total Operating Expenses	\$ 19,821,847	\$ 18,807,268	5%

Operating Expenses increased 5.4% or approximately \$1.01 million in the current fiscal year. The increase was primarily caused by higher Instructional Support costs related to expenditures for the Future Ready grant award received in FY2023 and increased depreciation/amortization expense.

Statement of Cash Flows

This statement provides an assessment of the financial health of the College. Its primary purpose is to provide relevant information about the cash receipts and cash payments of the College during a period.

The statement of cash flows also helps users assess the ability to meet obligations as they come due and the need for external financing.

Financial Analysis of the College as a Whole (Continued)

Fiscal Year 2023 Compared to 2022

			Percent
	2023	2022	_Change
Cash Provided (Used) by:			
Operating Activities	\$ (13,531,037)	\$ (11,316,809)	20%
Noncapital Financing Activities	14,146,800	16,711,384	(15%)
Capital and Related Financing Activities	(1,346,145)	(2,554,763)	(47%)
Investing Activities	193,628	23,976	708%
Net Decrease in Cash and Cash Equivalents	(536,754)	2,863,788	(119%)
Cash and Cash Equivalents - Beginning of Year, as Restated	4,031,574	738,101	446%
Cash and Cash Equivalents - End of Year	\$ 3,494,820	\$ 3,601,889	(3%)

Operating Activities

The major sources of funds included in operating activities include student tuition and fees, federal financial aid, and grants and contracts. Major uses were payments made to employees and suppliers, and for student financial aid and other scholarships.

Noncapital Financing Activities

State FTE reimbursements and property taxes are the primary sources of noncapital financing. Accounting standards require that these sources of revenue be reported as nonoperating even though the College depends on these revenues to continue the current level of operations.

Capital Financing Activities

The College continued to make principal and interest payments on existing bonds during the fiscal year. Additionally, the College entered into a bond agreement with J P Morgan Chase bank for \$3.06 million to purchase a new Enterprise Resource Planning software package. The bond is payable over 15 years and the first payment was made in June 2023.

Investing Activities

The College earned \$194 thousand in interest on bank balances and funds invested in the long-term governmental investment pool.

Budgetary Highlights

The College adopts an annual budget at the fund level, which is under the modified accrual basis of accounting for governmental funds. The original budget was amended for the General fund, Grant & Financial Aid fund, Unexpended Plant fund and the Plant Debt Service fund. The amendment was necessary due to unknown circumstances at the time the budgets were originally prepared. For more information, please refer to the budgetary schedules as Supplementary Information in the Financial Section of this report.

Financial Analysis of the College as a Whole (Continued)

Capital Assets and Debt

The College's investment in capital assets as of June 30, 2023 is \$29.2 million, net of accumulated depreciation. Investment in capital assets includes land, buildings, improvements, machinery and equipment, and library books. Additional information on the College's capital assets can be found in the footnotes of the report.

The College has loans for ERP implementation, energy improvements, PERS pension obligations and facility bond obligations. Total outstanding debt as of June 30, 2023 is \$16.22 million.

Debt Capacity

ORS 341.675 establishes a parameter of general obligation bonded indebtedness for Community Colleges. Community Colleges may issue an aggregate principal amount up to 1.5% of the Real Market Value of all taxable properties within the district if the district's voters approve the general obligation bonds. Real Market Value for 2023 is \$14.53 billion. The outstanding debt for General Obligation Bonds Series 2016, \$2.505 million, and Series 2015, \$5.490 million, are subject to the limit. The district has 3.67% issued compared to total debt capacity.

Real Market Value (Fiscal Year 2023)	\$ 14,527,100,586
Debt Capacity	
General Obligation Debt Capacity (1.50% of Real Market Value) Less: Outstanding Debt Subject to Limit	\$ 217,906,509 (7,995,000)
Remaining General Obligation Debt Capacity	\$ 209,911,509
Percent of Capacity Issued	3.67%

Financial Analysis of the College as a Whole (Continued) <u>Debt Ratios</u>

Fiscal Year 2023

Real Market Value	\$14,527,100,586	
Estimated Population (2023)	42,281	
Per Capita Real Market Value	\$343,585	
	Gross Direct	Net Direct
Debt Information	Debt*	Debt
District Direct Debt	\$15,903,000	\$15,903,000
Overlapping Direct Debt		
Total Direct Debt	\$15,903,000	\$15,903,000
Bonded Debt Ratios		
District Direct Debt to Real Market Value	0.11%	0.11%
Total Direct Debt to Real Market Value	0.11%	0.11%
Per Capita District Direct Debt	\$376	\$376
Per Capita Total Direct Debt	\$376	\$376

^{*} See Note 8 Long-Term Debt Schedule

Economic Factors and Next Year's Budget

The education and support of students continues to be the College's primary focus. Development and management of the budget is not possible without the ongoing participation of faculty and staff. The Budget Advisory Committee continues to manage future budget uncertainty strategically by utilizing program prioritization data and strategic planning to achieve a balanced budget and maintain adequate reserves. Fiscal forecast projections will continue to be refined based on actual revenue, expenditures and developing information. Identifying alternative revenue sources and maintaining community partnerships while reducing expenditures will continue to be necessary to ensure expenditures are within available resources.

Efforts to invest in student retention and support services continues to be a focus of budget development in FY2023-24. The 2018-2023 strategic plan identifies four strategic initiatives, Strengthen the Academic Environment for Students, Cultivate Connections with the Community, Commit to Equity and Inclusiveness, and Advance Institutional Accountability. Each strategic initiative has objectives which interweave the budget development process for progress toward improvement. Creating and maintaining a balanced general operating fund budget is a strategic priority which in the current fiscal environment will be a challenge. Looking forward the college will consider how to right size to reflect current and projected enrollment patterns.

Property tax continues to be the most significant revenue component of the College's general operating fund, accounting for 40% (+/-) of FY2023 total revenue. Local property tax information (Summary of Property Tax Collections FY2022-2023) indicates a 3.0% increase in the total certified tax amount for 2023 in Clatsop County. County officials are predicting the total property tax assessed value increase will grow by the statutory 3% in the FY2024 budgeting period.

FY2024 State FTE reimbursement is expected to be \$4.28 million and represents 30% (+/-) of the College's general operating fund annual revenue.

Financial Analysis of the College as a Whole (Continued) <u>Economic Factors and Next Year's Budget (Continued)</u>

Tuition and fee revenue in the general operating fund was up slightly in FY2023 and remains a significant source of revenue (20% +/-) for the fund. This revenue is difficult to predict and budget due to the many variables that impact enrollment and the tuition and fees generated.

Labor costs including benefits represent 77.5% of expenditures in the general operating fund in FY2023 and continue to increase as a result of negotiated agreements and benefit costs.

Other costs of College operation continue to increase and have been adversely affected by economic conditions including inflation. Aging College facilities and infrastructure create the need for continual maintenance, renovation, and occasional replacement to meet current student, staff, and regional needs.

Implementing technology, software, and equipment solutions that best meet student, staff, and regional needs drives College technology investment along with continued need in cyber security.

The continuing impact of the COVID-19 pandemic is still being felt as enrollment is well below pre-COVID numbers. The College endured some of the largest percentage declines in the state, however, FTE rebounded by the largest margin of the 17 Community Colleges in FY2023 (16%). The College has made the decision to move away from the Campus Nexus computer system and move forward with the implementation of a system offered by Ellucian. This system was selected for its functionality and student-centered features. Students are returning to campus and system issues are moving forward to a solution. FY2023 budgetary priorities were to stabilize student enrollment and increase student and employee retention. This priority continued into the FY2024 budget period.

The College is continuing to partner with Linn-Benton Community College to provide institutional research contracted services.

Requests for Information

This financial report is designed to provide a general overview of Clatsop Community College's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Kevin LaCoste, Interim President Clatsop Community College 1651 Lexington Avenue Astoria, OR 97103

CLATSOP COMMUNITY COLLEGE STATEMENT OF NET POSITION JUNE 30, 2023

ASSETS	Clatsop Co Primary Colle		omponent Unit tsop Community College Foundation	
CURRENT ASSETS				
Cash and Cash Equivalents	\$	788,427	\$	347,868
Restricted Cash and Cash Equivalents		2,706,393		-
Restricted Investments		-		5,697,780
Receivables:		444.40=		
Property Taxes		441,405		-
Governmental		4,320,745		-
Student Receivables, Net Inventories		96,419		-
Other		95,028 21,833		- 35,950
Total Current Assets		8,470,250	-	6,081,598
NONCURRENT ASSETS				
Capital Assets - Net of Accumulated Depreciation		39,582,327		-
Right of Use Assets - SBITA - Net of Accumulated Amortization		340,168		
Right of Use Assets - Leases - Net of Accumulated Amortization		15,612		-
OPEB Asset		162,010		
Total Noncurrent Assets		40,100,117	-	<u>-</u>
Total Assets	\$	48,570,367	\$	6,081,598
DEFERRED OUTFLOW OF RESOURCES				
Related to Pensions	\$	4,441,607	\$	-
Related to OPEB		43,929		-
Loss on Refunding		264,558		
Total Deferred Outflow of Resources	\$	4,750,094	\$	

CLATSOP COMMUNITY COLLEGE STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2023

LIABILITIES AND NET POSITION		Primary Government		mponent Unit op Community College oundation
LIABILITIES AND NET POSITION				
CURRENT LIABILITIES				
Accounts Payable	\$	266,671	\$	10,755
Payroll Liabilities		1,537,536		-
Unearned Revenue		366,668		-
Due to Student Groups Other Current Liabilities		30,000 6,621		-
SBITA Payable		104,101		-
Leases and Financed Purchases Payable		39,843		_
Current Portion of Long-Term Debt		1,937,129		_
Total Current Liabilities		4,288,569		10,755
NONCURRENT LIABILITIES				
Bonds and Notes Payable, Less Current Portion of		44.004.000		
Long-Term Debt		14,281,322		-
SBITA Payable		233,600 86,202		
Leases and Financed Purchases Payable Net Pension Liability		8,692,589		<u>-</u>
OPEB Liability		232,829		_
Pre-SLGRP Transition Liability		414,741		_
Total Noncurrent Liabilities		23,941,283		-
			'	
Total Liabilities	\$	28,229,852	\$	10,755
DEFERRED INFLOW OF RESOURCES				
Related to Pensions	\$	3,304,445	\$	_
Related to OPEB	Ψ	98,639	Ψ	_
16666		00,000		
Total Deferred Inflow of Resources	\$	3,403,084	\$	
NET POSITION				
Net Investment in Capital Assets	\$	29,199,995	\$	-
Restricted - OPEB Asset		162,010		-
Restricted - Unexpendable		-		607,797
Restricted - Expendable		-		4,940,058
Unrestricted		(7,674,480)		522,988
Total Net Position	\$	21,687,525	\$	6,070,843

CLATSOP COMMUNITY COLLEGE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED JUNE 30, 2023

	Primary Government	Component Unit Clatsop Community College Foundation
OPERATING REVENUES	<u> </u>	- Carraction
Student Tuition and Fees, Net of Scholarship		
Allowance of \$646,754	\$ 2,123,257	\$ -
Federal Student Financial Aid Grant	196,745	-
State Student Financial Aid Grant	572,640	-
Federal Grants and Contracts	1,672,654	-
State and Local Government Grants and Contracts	848,380	-
Other Local Sources	18,333	1,146,445
Total Operating Revenues	5,432,009	1,146,445
OPERATING EXPENSES		
Educational and General:		
Instruction	5,033,147	-
Instructional Support	2,359,437	-
Student Services	2,694,408	-
Institutional Support	3,775,139	-
Operation and Maintenance of Plant	1,567,320	-
Community Services	430,857	-
Student Financial Aid	1,619,784	-
Other Expense	169,920	798,752
Depreciation and Amortization Expense	2,171,835	, -
Total Operating Expenses	19,821,847	798,752
OPERATING INCOME (LOSS)	(14,389,838)	347,693
NONOPERATING REVENUES (EXPENSES)		
State FTE Reimbursement	3,771,129	-
Property Taxes and Timber Revenues	7,987,491	-
Pell Grants	979,304	-
Investment Income	193,628	-
Other Local Revenue	1,343,065	-
Other Federal Revenue	2,498,855	-
Interest Expense	(592,093)	
Total Nonoperating Revenues (Expenses)	16,181,379	
CHANGES IN NET POSITION	1,791,541	347,693
Net Position - Beginning of Year, as Previously Reported	19,466,299	5,723,150
Restatement - Correction of an Error	429,685	
Net Position - Beginning of Year, as Restated	19,895,984	5,723,150
NET POSITION - END OF YEAR	\$ 21,687,525	\$ 6,070,843

CLATSOP COMMUNITY COLLEGE STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2023

	C	Primary Sovernment
CASH FLOWS FROM OPERATING ACTIVITIES		
Tuition and Fees	\$	2,150,014
Paid to Students		(1,619,784)
Grants and Contracts		1,450,795
Aid Received for Students		769,385
Payments to Vendors		(3,835,105)
Payments to Employees		(12,464,675)
Other		18,333
Fiduciary Activities - Direct Lending Receipts		339,260
Fiduciary Activities - Direct Lending Disbursements		(339,260)
Net Cash Used by Operating Activities		(13,531,037)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Local Property Taxes and Timber Revenues		8,132,398
State Appropriations and Other Payments		2,804,331
Nonoperating Grants		1,862,721
Other Local Revenue		1,347,350
Net Cash Provided by Noncapital Financing Activities		14,146,800
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES		(740,400)
Purchase of Capital Assets		(710,490)
Bond Proceeds		3,058,000
Principal Payments on Long-Term Debt, Leases, and SBITA		(3,086,445)
Interest Payments on Long-Term Debt, Leases, and SBITA		(607,210)
Net Cash Used by Capital and Related Financing Activities		(1,346,145)
CASH FLOWS FROM INVESTING ACTIVITIES		
Investment Income		193,628
Net Cash Provided by Investing Activities		193,628
NET DECREASE IN CASH AND CASH EQUIVALENTS		(536,754)
Cash and Cash Equivalents - Beginning of Year, as Restated		4,031,574
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	3,494,820

CLATSOP COMMUNITY COLLEGE STATEMENT OF CASH FLOWS (CONTINUED) YEAR ENDED JUNE 30, 2023

	(Primary Government
RECONCILIATION OF OPERATING LOSS TO NET		
CASH USED BY OPERATING ACTIVITIES		
Operating Loss	\$	(14,389,838)
Adjustments to Reconcile Operating Loss to Net Cash		
Used by Operating Activities:		
Depreciation and Amortization		2,171,835
(Increase) Decrease in Assets:		
Receivables (Net)		(1,005,512)
Inventories		11,600
Other Assets		10,734
Increase (Decrease) in Liabilities:		
Accounts Payable		19,100
Payroll Liabilities		453,427
Unearned Revenue		(37,970)
Other Current Liabilities		(43,129)
Pension Expense Changes Related to Net Pension Liability		(301,875)
OPEB Expense Changes Related to Net OPEB Liability		(419,409)
Net Cash Used by Operating Activities	\$	(13,531,037)
RECONCILIATION TO STATEMENT OF NET POSITION		
Cash and Cash Equivalents	\$	788,427
Restricted Cash and Cash Equivalents		2,706,393
Cash and Cash Equivalents - End of Year	\$	3,494,820

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Clatsop Community College (the College) is a public, two-year co-educational institution. The College is a municipal corporation governed under the laws prescribed by the state of Oregon, charged with educating students. A seven-member board of education is locally elected and is authorized to establish policies governing the operations of the College. It is legally separate and fiscally independent from all other state and local governments. The College is not included in any other governmental reporting entity.

In May 2002, the Government Accounting Standards Board (GASB) issued Statement No. 39, *Determining Whether Certain Organizations are Component Units*. This statement amends Statement No. 14, *The Financial Reporting Entity*, to provide additional guidance to determine whether certain organizations for which the College is not financially accountable should be reported as component units based on the nature and significance of their relationship with the College.

As defined by accounting principles generally accepted in the United States of America (U.S. GAAP), the College includes one discretely presented component unit in its financial statements: the Clatsop Community College Foundation (hereinafter referred to as "the Foundation"). The Foundation is a nonprofit, nongovernmental organization, whose purpose is to provide support for scholarships and programs for the College. The Foundation had an audit for the fiscal year ended June 30, 2023. Financial information about the Foundation may be obtained from the Foundation at 1651 Lexington Avenue, Astoria, OR 97103.

Significant Accounting Policies

The accounting policies of the College conform to U.S. GAAP as applicable to colleges and universities. The following is a summary of the more significant policies.

Basis of Accounting

The basic financial statements are prepared on the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. All significant intra-agency transactions have been eliminated.

Cash and Cash Equivalents

Cash consists of petty cash, cash on deposit with banks, and funds invested with the Oregon State Treasurer's Local Government Investment Pool (LGIP), which are part of the Oregon Short-Term Fund (OSTF). All are carried at cost, which approximates fair value.

The Foundation considers all liquid investments with an original maturity of three months or less to be cash equivalents, excluding amounts whose use is limited by the board of directors or donor designations.

Restricted Cash and Cash Equivalents

Current restricted cash and cash equivalents for the College consists of funds for other grant projects, \$330,985, unspent bond proceeds \$2,314,527, and clubs and organizations, \$60,881. All funds of the Foundation are in depository accounts at June 30, 2023.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Restricted Investments

Investments at the foundation are valued at fair value in accordance with generally accepted accounting principles.

Inventories

Inventories consist of items held for resale by the bookstore and print shop. They are stated at cost determined on a first-in, first-out method.

Receivables

All accounts receivable related to student tuition and fees are shown net of an allowance for uncollectible accounts.

Capital Assets

Property, buildings, equipment and right of use assets with an acquisition cost in excess of \$5,000 are capitalized at cost or estimated historical cost if purchased, or estimated acquisition value at the time received in the case of gifts, and an initial life extending beyond a single reporting period.

Depreciation and amortization on College buildings and equipment is recorded using the straight-line method over the following useful lives:

Computers and Other Technical Equipment
Vehicles and All Other Equipment
Library Materials and Land Improvements
Building and Improvements
Right of Use Assets

3 Years
7 Years
10 Years
40 Years
3-10 Years

Accrued Wages and Payroll Costs

Contracts for faculty begin in September and end in mid-June. All other employee agreements begin July 1 for the ensuing fiscal year and end June 30. All salaries are paid over 12 months. The salary amounts due for payment in July and August are included in payroll liabilities. Benefit payments for July and August are not accrued but rather expensed as paid. The accrued wages at June 30, 2023 were \$395,313.

Compensated Absences

Sick leave accumulates but does not vest until illness occurs. Neither the leave days nor monetary compensation is available upon termination of employment; therefore, no liability for unused sick leave is recorded in the financial statements. Employees may only carry forward the number of vacation hours they have accrued in the previous year.

The College accrues the expense for accumulated vested vacation leave and recognizes the liability as of the end of the fiscal year. The total accumulated vacation liability is included with payroll liabilities on the statement of net position and was \$314,595 at June 30, 2023.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Tuition and Fees

Tuition and fees include all assessments to students for educational and general purposes. It is stated net of institutional aid provided to students. The College's fiscal year begins with summer term and ends with spring term.

Retirement Plans

The College offers two retirement options to qualifying employees: 1) the Oregon State Public Employees Retirement System (PERS), and 2) 403(b) tax-sheltered annuity plans. The College reports their proportionate share of the net PERS liability along with the associated deferred outflows of resources and deferred inflows of resources. See Note 11 *Pension Plan* for a detailed description of the plan and the proportionate share methodology. The expense and liability related to the 403(b) plans are recorded in the fiscal year in which they are withheld from employees.

Pre-SLGRP Pooled Liability

Actuarially determined liability recorded in the statement of net position based on the College's entry into the Oregon Public Employees Retirement System (PERS) State and Local Government Rate Pool. The transition liability is reduced each year by contributions to PERS and increased for interest charged by PERS. The balance at June 30, 2023 is \$414,741.

Other Postemployment Benefits Obligation (OPEB)

The College reports their proportionate share of the net PERS Retiree Health Insurance Account (RHIA) OPEB asset and the total Early Retirement Plan OPEB liability along with the associated deferred outflows of resources and deferred inflows of resources. See Note 12 Other Postemployment Benefits (OPEB) for a detailed description of each plan and the proportionate share methodology for each.

<u>Deferred Inflows and Deferred Outflows</u>

Deferred outflows of resources represent the consumption of net position in one period that is applicable to future periods. Deferred inflows of resources represent the acquisition of net position that is applicable to future periods. Deferred outflows relate to PERS, OPEB, and loss on refunding. Deferred inflows relate to PERS and OPEB.

Budgetary Basis

The financial operations of the various funds of the College on a budgetary basis are presented in individual schedules of revenues, expenditures, and changes in fund balance compared with budget, in the supplemental information section of the financial statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position

The College's net position is classified as follows:

Net Investment in Capital Assets – This represents the College's total investment in capital assets, net of accumulated depreciation and amortization and related debt less unspent bond proceeds.

Restricted – This includes resources that the College is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties.

Unrestricted – This includes resources derived from student tuition and fees, state appropriations, and sales and services or educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the College and may be used at the discretion of the governing board to meet current expenses for any purpose.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the College's policy is to first apply the expense toward restricted resources, and then toward unrestricted resources.

Federal Financial Assistance Programs

The College participates in federally funded programs, including primarily Pell Grants, Supplemental Educational Opportunity Grants, Federal Work-Study, Direct Loans, and TRIO Programs.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed costs may constitute a liability of the applicable funds. Such amounts, if any, cannot be determined at this time and, accordingly, no liability is reflected in the financial statements.

Classification of Revenues

Operating revenue includes activities that generally have the characteristics of exchange transactions (a transaction in which two or more entities both receive and sacrifice value, such as purchases and sales of goods or services). Examples operating revenues include student tuition and fees, sales and services of auxiliary activity, most federal, state and local grants, and contract and other operating revenue. Nonoperating revenue includes activities that have the characteristics of nonexchange transactions (a transaction in which the College receives value without directly giving equal value in return). Examples of nonoperating revenues include: local property taxes, state appropriations, some federal, state, and local grants and contracts and federal appropriations, and gifts and contributions.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Allowances

Student tuition and fees are reported net of scholarship allowances. A scholarship allowance is the difference between the College's stated rates and charges and the amounts actually paid by students and/or third parties making payments on behalf of the students. Certain governmental grants, such as Pell grants, and payments from other federal, state, or nongovernmental programs, are required to be recorded as either operating or nonoperating revenues in the College's financial statements. To the extent that revenues from such programs are applied to tuition, fees, and other student charges, the College has reported a corresponding scholarship allowance.

Use of Estimates

The preparation of financial statements in accordance with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ.

Newly Implemented Accounting Standards

Effective for the fiscal year end June 30, 2023, the College adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITAs) (GASB 96). This establishes new requirements for calculating and reporting the College's SBITA activities. This standard's objective is to better meet the information needs of financial statement users by improving accounting and financial reporting of SBITAs by governments. This standard enhances the relevance and reliability of a government's financial statements by requiring a government to report a subscription asset and subscription liability for a SBITA and to disclose essential information about the arrangement. The disclosures will allow users to understand the scale and important aspects of a government's SBITA activities and evaluate a government's obligations and assets resulting from SBITAs. The changes adopted conform to the provisions of this standard and are effective from July 1, 2022 forward. With the implementation of GASB 96, the College recorded right of use assets of \$435,706 and a subscription liability of \$435,706 as of July 1, 2022.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

As mandated by Oregon statutes, a budget was prepared by the College administration and budget officer. The budget committee, with public input, considered and approved the budget for transmittal to the board of education on June 7, 2022. After public notices and a hearing, the final budget was adopted, appropriations made, and a tax levy declared by the board of education on June 28, 2022.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

Expenditures, as amended, are appropriated at the following levels of control for each fund:

		Restricted (Grants/			
	0	Financial	Unexpended	Plant/Debt	Non-Plant
-	General	Aid)	Plant	Service	Debt
Total Instruction	X	X			
Total Support Services	X	X			
Total Enterprise and Community Services	X	X			
Total Facilities Acqusition and Construction			x	X	
Total Other Uses	X	X			X
Total Unappropriated Ending Fund Balance	Х		X		

Expenditures and transfers cannot legally exceed appropriations except in the case of grants that cannot be estimated at the time of budget adoption.

Supplemental budgets were advertised as required. After public hearings these budgets were approved by the board. Other budget adjustments not requiring public hearings were also approved by the board. For the year ended June 30, 2023, the College was in compliance with ORS 294.456(6).

Details on budgeted and actual amounts can be found in the required supplementary information.

NOTE 3 CASH AND INVESTMENTS

Total cash and investments at June 30, 2023 were comprised of the following:

			Com	ponent Unit		
		Clatso	p Community			
			College			
	G	overnment	Foundation			
Cash and Cash Equivalents:						
Cash on Hand	\$	4,241	\$	-		
Deposits		291,494		347,868		
Oregon Short-Term Fund, LGIP		3,199,085		-		
Total	\$	3,494,820	\$	347,868		

NOTE 3 CASH AND INVESTMENTS (CONTINUED)

Most of the College's cash and investments were held in custody with the Oregon State Treasury (State Treasury). These invested assets are managed through a commingled investment pool by the State Treasury. The underlying investment pool has an investment policy and set of objectives identifying risk and return parameters for the investment pool.

Deposits with State Local Government Investment Pool

The College maintains most of its cash balances on deposit with the State Treasury. These deposits at the State Treasury are held on a pooled basis as described above, in the Oregon Short-Term Fund (OSTF). The State Treasurer of the state of Oregon maintains the OSTF, of which the LGIP is a part. The OSTF is a cash and investment pool available for use by all state funds and eligible local governments. The State Treasury invests these deposits in high-grade short-term investment securities. The OSTF is managed by the Investment Division of the Oregon State Treasury within the guidelines established in the OSTF Portfolio Rules. The LGIP is an open-ended, no-load diversified portfolio offered to eligible participants who by law are made custodian of, or have control over, any public funds. At the fiscal year ended June 30, 2023, the College cash and cash equivalents on deposit at State Treasury were \$3,199,085. At June 30, 2023, the fair value of College deposits with LGIP approximates cost.

For full disclosure regarding cash and investments held in the State Treasury, a copy of the State Treasury audited annual financial report may be obtained by writing to the Oregon State Treasury, 350, Winter St. NE, Suite 100, Salem, OR 9701-3896 or via the internet at: www.oregon.gov/treasury/Reports/Pages/Annual-Reports.aspx.

Policies

The College has adopted an investment policy that states investments will be in accordance with Oregon Revised Statutes.

Custodial Credit Risk - Deposits

Current state statutes (ORS Chapter 295) require that all bank deposits in excess of FDIC and FSLIC insurance (currently \$250,000) be collateralized through the Oregon State Treasurer's Public Funds Collateralization Program (PFCP). ORS 295 created a shared liability structure for participating depositories though not guaranteeing that all funds are 100% protected. The College was in compliance with this statutory requirement throughout the year, and none of the College's June 30, 2023 bank balance was exposed to custodial credit risk because it was adequately insured and collateralized. The state provides a list of qualified depositories, and the College Board approves a list of depositories from this list in July each year. The cash balances held on deposit at the State Treasury are invested continuously, therefore, custodial credit risk exposure to the State Treasury is low.

Concentration of Credit Risk

College investments are entirely maintained in the local government investment pool (LGIP). OSTF follows their rules on the maximum that may be invested in any one issuer, as a percentage of the OSTF's total investments. On June 30, 2023, they were within the 5% required disclosure limits.

NOTE 3 CASH AND INVESTMENTS (CONTINUED)

Foreign Currency Risk

OSTF rules prohibit investments that are not U.S. dollar-denominated; therefore, it is not exposed to this risk.

Fair Value of Financial Instruments

Accounting standards provide the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Foundation can access.

Level 2 – Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets;
- inputs other than quoted prices that are observable for the asset or liability;
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair market value measurement.

At June 30, 2023, all of the OSTF investments were considered Level 2 investments.

Foundation Investments

The Foundation's investments are recorded at fair value and consisted of the following at June 30, 2023:

	 Level 1	 Level 2	Lev	rel 3	Total
Bonds	\$ -	\$ 551,218	\$	-	\$ 551,218
Mutual Funds - Equity	581,952	-		-	581,952
Common Stocks	3,976,793	-		-	3,976,793
Treasuries	574,204	-		-	574,204
Accrued Interest	_	13,613		-	13,613
Total Investments	 				
at Fair Value	\$ 5,132,949	\$ 564,831	\$		\$ 5,697,780

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. There have been no changes in the valuation methodologies used at June 30, 2023.

NOTE 4 RECEIVABLES

Property Taxes

Clatsop County assesses and collects all property taxes for the College. Taxes are assessed on all taxable property in the county. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the tax is paid in full prior to November 15; taxes unpaid and outstanding after May 16 are considered delinquent. Since property may be seized and sold to satisfy any unpaid taxes, all taxes receivable at year-end are considered collectible. Taxes are billed and collected by Clatsop County and remittance to the College is made in periodic intervals. For fiscal year 2022-2023, the College imposed a tax rate of \$.7785 per \$1,000 of assessed value. This resulted in a net levy of \$6,630,148 after reduction for compression loss due to constitutional limits, and after increases due to additional taxes, penalties, and other adjustments. Property tax receivables as of June 30, 2023 are \$441,405.

Governmental

The governmental receivables include \$272 thousand in timber revenue; \$1.256 million in various federal and state grants or contracts; \$1.83 million in Employee Retention Credits and \$967 thousand for the 8th quarter State Support Fund payment deferred to July 2023. The total governmental receivables are \$4.32 million. It is expected that all funds will be received so no allowance for doubtful accounts is included.

Student

This account includes three kinds of receivables: amounts owed by students and agencies for tuition and fees \$24,564, amounts owed by students in collections and amounts returned due to insufficient funds \$104,117, and amounts owed by agencies \$2,738 for other services provided by the College. Amounts owed by agencies are fully collectible. An estimated bad debt allowance is included \$(35,000) for student accounts. Net student accounts receivable as of June 30, 2023 was \$96,419.

NOTE 5 RISK MANAGEMENT

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The College carries commercial insurance for all such risks of loss, including workers' compensation and employees' health and accident insurance. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

NOTE 6 RESTRICTED NET POSITION

Clatsop Community College Foundation

Restricted net position – unexpendable of \$607,797 and restricted net position – expendable of \$4.9 million in the Foundation are primarily for endowment programs and scholarships.

NOTE 7 CAPITAL ASSETS

Primary Government

The following changes occurred in capital assets for the year ended June 30, 2023.

	Ju	ıly 1, 2022*		Additions	De	eletions	June 30, 2023		
Capital Assets Not Being Depreciated:									
Land and Improvements	\$	950,208	\$	-	\$	-	\$	950,208	
Construction in Progress		_		682,087		-		682,087	
Total Capital Assets Not Being Depreciated		950,208		682,087		-		1,632,295	
Capital Assets Being Depreciated and Amortized:									
Buildings		56,966,644		-		-		56,966,644	
Land Improvements		166,599		-		-		166,599	
Equipment		3,636,417		28,403		53,072		3,611,748	
Library Books		147,278		-		-		147,278	
Right of Use Asset - SBITA		435,706		-		-		435,706	
Right of Use Asset - Equipment Leases		46,840				_		46,840	
Total Capital Assets Being Amortized and Depreciated		61,399,484		28,403		53,072		61,374,815	
Less Accumulated Depreciation and Amortization for:									
Buildings		17,409,819		1,471,303		-		18,881,122	
Land Improvements		166,599		-		-		166,599	
Equipment		3,270,254		530,057		53,072		3,747,238	
Library Books		147,278		-		-		147,278	
Right of Use Asset - SBITA Amortization		-		95,538		-		95,538	
Right of Use Asset - Equipment Leases Amortization		13,710		17,518		-		31,228	
Total Accumulated Amortization and Depreciation		21,007,660		2,114,416	'	53,072		23,069,003	
Total Capital Assets Being Amortized and Depreciated		40,391,824		(2,086,013)		-		38,305,812	
Capital Assets, Net	\$	41,342,032	\$	(1,403,926)	\$		\$	39,938,107	

^{*} Restated due to the implementation of GASB 96.

Clatsop Community College Foundation

The Foundation has no property, buildings, and equipment as of June 30, 2023.

NOTE 8 LONG-TERM DEBT

The College has the following long-term debt arrangements:

Bonds Payable - Facilities - Direct Placement

Facilities bonds payable are direct obligations that pledge the full faith and credit of the College. Funds provided by the bonds are being used to improve College facilities and were approved by the board on August 6, 2007 to meet state of Oregon requirements to receive matching funds for construction. The College has presented these funds to the state to satisfy its matching requirement. Funds from the state were available once all the College's funds were expended. Payments for the debt are secured by the assets of the College.

NOTE 8 LONG-TERM DEBT (CONTINUED)

<u>Description</u>	Amount
Bond payable to US Bank, Trustee, for \$5,060,000. Refunding of 2006 Full Faith & Credit obligation dated August 5, 2014 with scheduled interest and principal payments due semi-annually through June 30, 2026. Refunding saves \$30,000 annually.	\$ 2,045,000
Less: Principal Payments 2022-23	(490,000)
Balance - June 30, 2023	\$ 1,555,000

General Obligation Bonds, 2015 qualified to participate in the Oregon School Bond Guaranty program in order to secure lower interest costs on general obligation bonds. Series 2016 (refunded Series 2009) has \$2.505 million outstanding at June 30, 2023. Series 2015 has \$5.490 million outstanding at June 30, 2023. Payment of the principal of and interest on the Bonds when due is guaranteed by the full faith and credit of the state under the provisions of the Oregon School Bond Guaranty Act — Oregon Revised Statutes (ORS) 328.321 to 328.356 (the Act).

<u>Description</u>	 Amount
General Obligation Bonds, Series 2015 Bond payable to U.S. Bank National Association, Trustee, for \$8,200,000 at 3.0% for the redevelopment of Patriot Hall and to pay the costs of issuance of the obligations, dated February 26, 2015, with scheduled interest and principal payments due semi-annually	
through June 15, 2035	\$ 5,860,000
Less: Principal Payments 2022-23	 (370,000)
Balance - June 30, 2023	\$ 5,490,000
General Obligation Refunding Bond, Series 2016 Bond payable to JPMorgan Chase Bank for \$3,985,000 at a price of 100% par at 1.85% per annum with all accrued interest due semi-annually through June 2029	\$ 2,860,000
Less: Principal Payments 2022-23	(355,000)
Balance - June 30, 2023	\$ 2,505,000

NOTE 8 LONG-TERM DEBT (CONTINUED)

Bonds Payable - PERS - Direct Placement

PERS bonds are direct obligations that pledge the full faith and credit of the College. Net proceeds of the Pension Bonds were deposited into a lump sum payment account at PERS for the benefit of the College. This Pension Bond was issued as part of a larger pool of pension obligations. The College's Pension Bonds refinanced a portion of the Unfunded Actuarial Liability allocated to the College in the Oregon Public Employees Retirement System. The lump sum payment reduced the College's current payroll contribution rates. Payments are secured by an intra-governmental agreement whereby payments are taken from the quarterly state appropriation prior to receipt by the College.

Description	Amount
Bond payable to Wells Fargo, Trustee, for \$7,240,000 at 4.6% to 4.8% for paying PERS unfunded actuarial liability, dated June 9, 2005, with scheduled interest and principal payments due semi-annually through June 30, 2028	\$ 3,940,000
Less: Principal Payments 2022-23	(575,000)
Balance - June 30, 2023	\$ 3,365,000

Bonds Payable - Enterprise Resource Planning - Direct Placement

<u>Description</u>		Amount
Bond payable to JP Morgan Chase Bank, for \$3,058,000 at 3.0% for ERP funding liability, dated November 29, 2022, with scheduled interest and principal payments due semi-annually through June 30, 2037	\$	3.058.000
	Φ	-,,
Less: Principal Payments 2022-23		(70,000)
Balance - June 30, 2023	\$	2,988,000

The schedule of future requirements for payment of principal and interest on these obligations are as follows for the years ending June 30:

					PEF	RS			Facil	ities		Facilities					Facil	ties		Full Faith					
	Total Total			 Bonding	20	05	US Bank, 2014					GO Bon	GO Bonds, 2015 U				US Bank, 2016 (Chase)				and Credit, 2022				
		Principal		Interest	 Principal		Interest	terest Prir		Principal		Principal Interest		Principal		Interest		Principal		Interest		P	Principal I		Interest
2024	\$	1,894,000	\$	566,599	\$ 640,000	\$	162,563	\$	500,000	\$	46,650	\$	380,000	\$	172,400	\$	369,000	\$	46,343	\$	5,000	\$	138,643		
2025		2,007,000		498,422	705,000		131,645		520,000		31,650		390,000		157,200		387,000		39,516		5,000		138,411		
2026		2,135,000		425,772	780,000		97,586	535,000		535,000			405,000		141,600		410,000		32,357		5,000		138,179		
2027		1,914,000		352,073	860,000		59,904	-			-		415,000		129,450		426,000		24,772		213,000		137,947		
2028		1,946,000		288,934	380,000		18,358		-		-		-		430,000		117,000		913,000		25,512		223,000		128,064
2029-2033		3,676,000		856,933	-		-		-		-		2,395,000		381,750		-		-	1	,281,000		475,183		
2034-2038		2,331,000		197,636	-				-		-		1,075,000		48,600				-	1	,256,000		149,036		
Total	\$	15,903,000	\$	3,186,368	\$ 3,365,000	\$	470,056	\$	1,555,000	\$	94,350	\$	5,490,000	\$	1,148,000	\$:	2,505,000	\$	168,500	\$ 2	,988,000	\$	1,305,463		

NOTE 8 LONG-TERM DEBT (CONTINUED)

Changes in Long-Term Liabilities

A summary of long-term liability activity follows:

	Balance			Balance	Due Within	
	July 1, 2022*	Additions	Reductions	June 30, 2023	One Year	
Bonds Payable	\$ 14,705,000	\$ 3,058,000	\$ 1,860,000	\$ 15,903,000	\$ 1,894,000	
Bond Premium	358,580	-	43,129	315,451	43,129	
Tax Anticipation Note	1,090,000	-	1,090,000	-	-	
Finance Purchase Agreement:						
Community Leasing Partners	130,784	-	24,652	106,132	25,382	
SBITA Payable	435,706	-	98,005	337,701	104,101	
Leases Payable	33,701		13,788	19,913	14,461	
Total	16,753,771	3,058,000	3,129,574	16,682,197	2,081,073	
PERS pre-SLGRP Pooled Liability	521,998		107,257	414,741		
Total	\$ 17,275,769	\$ 3,058,000	\$ 3,236,831	\$ 17,096,938	\$ 2,081,073	

^{*} Restated due to the implementation of GASB 96.

NOTE 9 FINANCED PURCHASE AGREEMENTS

Financed Purchase Agreements

On September 15, 2021, the College entered into a financed purchase agreement with Community Leasing Partners to acquire twenty-five SCBA's and fifty-one RIT cylinder packs. The amount financed was \$130,784 after making a down payment of \$321,127. Payments are due annually in the amount of \$28,528. The interest rate is 4.0%.

The future payments for the equipment at June 30, 2023 is as follows:

Fiscal Year Ending June 30,	Principal		Ir	Interest		Total	
2024	\$	25,382	\$	3,146	\$	28,528	
2025		26,135		2,393		28,528	
2026		26,909		1,619		28,528	
2027		27,706		822		28,528	
Total	\$	106,132	\$	7,980	\$	114,112	

NOTE 10 LEASES AND SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

College as a Lessee

The College leases a network array comprised of several pieces of equipment from Dell Financial Services, in which the College is the lessee. The general terms of these agreements include an incremental borrowing rate of 4.83% with monthly payments. The leases are set to expire in FY 2025.

The following is a schedule of principal and interest payments on these agreements:

Fiscal Year Ending June 30,	F	Principal	Int	terest	 Total
2024	\$	14,461	\$	720	\$ 15,181
2025		5,452		103	 5,555
Total	\$	19,913	\$	823	\$ 20,736

<u>Subscription-Based Information Technology Arrangements (SBITAs)</u>

The College adopted the requirements of GASB 96 - Subscription-Based Information Technology Arrangements (SBITAs) effective July 1, 2022, and has applied this standard's provisions to the beginning of the adoption period.

A summary of the Colleges SBITA terms and interest rates are as follows:

The College added \$435,706 for new SBITAs and made principal payments of \$98,005 plus interest. The SBITAs range in contract length with the last one ending April 1, 2027. Certain SBITAs provide for increases in future minimum annual payments based on defined increases stated in the agreements and no agreements contain variable payments.

Fiscal Year Ending June 30,	 Principal	Interest		pal Interest		Total	
2024	\$ 104,101	\$	11,590	_	\$	115,691	
2025	93,756		7,381			101,137	
2026	88,026		3,331			91,357	
2027	51,818		401			52,219	
Total	\$ 337,701	\$	22,703		\$	360,404	

Per GASB 96, Paragraph 18: the future subscription payments should be discounted using the interest rate the SBITA vendor charges the government, which may be the interest rate implicit in the SBITA. If the interest rate cannot be readily determined by the government, the government's estimated incremental borrowing rate (an estimate of the interest rate that would be charged for borrowing the subscription payment amounts during the term) is used. The College used 4.64% as the incremental borrowing rate.

NOTE 11 PENSION PLAN

Public Employee Retirement System (PERS)

College employees participate in one or more Oregon PERS plans (OPERS) that provide pension, death, disability, and postemployment health care benefits to members or their beneficiaries. The pension plan is a multiple-employer cost-sharing plan. In 1995, the Legislature enacted a second level or "tier" of PERS benefits for persons who established PERS membership on or after January 1, 1996. These Tier Two members do not have the Tier One assumed earnings rate guarantee, and have a higher normal retirement age of 60, compared to 58 for Tier One. Employer contributions to PERS are required by state statute and are made at actuarially determined rates as adopted by the Public Employment Retirement Board (PERB).

PERS' financial statements are prepared based on a fiscal year ended June 30. The Oregon State Treasurer has statutory responsibility for custody and investment of PERS assets. As a result of this fiduciary responsibility, PERS is included as part of the primary government in the State of Oregon Annual Comprehensive Financial Report.

PERS is administered under Oregon Revised Statutes (ORS) Chapter 238. ORS 238.620 establishes the PERB as the governing body of PERS. PERS issues a publicly available financial report, which can be obtained by writing to PERS, PO Box 23700, Tigard, Oregon 97281-3700 or by calling 503-598-7377.

Copies of the Oregon Public Employees Retirement System's Annual Comprehensive Financial Report and Actuarial Valuations may be obtained from the Oregon PERS website at: https://www.oregon.gov/pers/EMP/Pages/Actuarial-Financial-Information.aspx.

Summary of Significant Accounting Policies

Employers participating in the Plan are required to report pension information in their financial statements for fiscal periods beginning on or after June 15, 2014, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to pensions in the measurement of employer liabilities for pensions and recognition of pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.

NOTE 11 PENSION PLAN (CONTINUED)

Basis of Accounting

Contributions for employers are recognized on the accrual basis of accounting. Employer contributions to PERS are calculated based on creditable compensation for active members reported by employers. Employer contributions are accrued when due pursuant to legal requirements. These are amounts normally included in the employer statements cut off as of the fifth of the following month.

Proportionate Share Allocation Methodology

The basis for the employer's proportion is actuarially determined by comparing the employers' projected long-term contribution effort to the Plan with the total projected long-term contribution effort of all employers. The contribution rate for every employer has at least two major components; Normal Cost Rate and Unfunded Actuarial Liability (UAL) Rate.

Changes Subsequent to Measurement Date

The College is not aware of any changes to benefit terms subsequent to the June 30, 2022 measurement date.

Pension Plan Liability

The components of the Plan's collective net pension liability as of the measurement date of June 30, 2022 are as follows (dollars in millions):

Total Pension Liability	\$ 99,082
Plan Fiduciary Net Position	83,770
Plan Net Position Liability	\$ 15,312

Plan Benefits

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

Tier One/Tier Two Retirement Benefit (Chapter 238)

Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003.

NOTE 11 PENSION PLAN (CONTINUED)

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67% for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit result.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if they've had a contribution in each of five calendar years or have reached at least 50 years of age before ceasing employment with a participating employer. General Service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits

Upon the death of a nonretired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death.
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a nonduty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a nonduty or duty disability, service time is computed to age 58 when determining the monthly benefit.

Benefit Changes after Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360, monthly benefits are adjusted annually through cost-of-living (COLA) changes. The COLA is capped at 2.0%.

NOTE 11 PENSION PLAN (CONTINUED)

Oregon Public Service Retirement Plan (OPSRP) is a hybrid retirement plan with two components: a defined benefit pension plan and a defined contribution pension plan.

- 1. The defined benefit pension plan is provided to members who were hired on or after August 29, 2003. Employer contributions are required by state statute and are made at actuarially determined rates as adopted by the PERB. The annual required contribution rate for the OPSRP defined benefit pension plan at June 30, 2020 is 9.08% as provided by the Summary of PERS Employer Contribution Rates, adjusted for the side account rate relief 15.17%.
- 2. The defined contribution pension plan (called the Individual Account Program) (IAP) is provided to all members or their beneficiaries who are PERS or OPSRP eligible. State statutes require covered employees to contribute 6% of their annual covered salary to the IAP plan effective January 1, 2004. Plan members of PERS retain their existing PERS accounts, but member contributions beginning in 2004 will be deposited in the member's IAP, not into the member's PERS account.

OPSRP Pension Program (OPSRP DB)

Pension Benefits

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General Service: 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a nonretired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50% of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

NOTE 11 PENSION PLAN (CONTINUED)

OPSRP Pension Program (OPSRP DB) (Continued)

Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes.

OPSRP Pension Program (OPSRP IAP)

Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits

Upon the death of a nonretired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Pension Plan Contributions

PERS and OPSRP employee contribution requirements are established by ORS 238.200 and ORS 238A.330, respectively, and are credited to an employee's account in the IAP and maybe amended by an act of the Oregon Legislature. PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates for the fiscal year ended June 30, 2023 were based on the December 31, 2017 actuarial valuation. The College requires members of PERS, except for the President, to contribute 6% of their salary covered under the plan. In addition, the College is required to contribute at an actuarially determined rate. The Net Employer Contribution Rate has been determined for July 1, 2021 – June 30, 2023 at 16.68% for PERS Tier One/Two and 12.99% for OPSRP General Service.

Employer contributions for the year ended June 30, 2023 were \$1,431,972, excluding amounts to fund employer specific liabilities.

NOTE 11 PENSION PLAN (CONTINUED)

<u>Pension Asset, Pension Expense, Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

Total pension expense for the year ended June 30, 2023 was \$1.234 million. At June 30, 2023, the College reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

	Deferred			Deferred
	C	Outflows of		Inflows of
	Resources			Resources
Differences between Expected and Actual Experience	\$	421,955	\$	(54,209)
Changes of Assumptions		1,363,914		(12,461)
Net Difference Between Projected and Actual Earnings				
on Pension Plan Investments		-		(1,554,067)
Changes in Proportionate Share		1,223,766		(3,604)
Difference in Proportionate Share and Actual				
Employer's Contributions		-		(1,680,104)
Total		3,009,635		(3,304,445)
Net Deferred Outflow (Inflow) of Resources Before				,
Contributions Subsequent to the Measurement Date		1,431,972		-
Net Deferred Outflow (Inflow) of Resources	\$	4,441,607	\$	(3,304,445)
			===	

Of the amount reported as deferred outflows of resources, \$1,431,972 are related to contributions subsequent to the measurement date and will be recognized as reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	 Amount		
2024	 \$	61,300	
2025		(150,667)	
2026		(739,140)	
2027		595,087	
2028		(61,390)	
Total	 \$	(294,810)	

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even-numbered years.

NOTE 11 PENSION PLAN (CONTINUED)

Actuarial Methods and Assumptions (Continued)

The following methods and assumptions were used in the development of the total pension liability:

Actuarial Methods:

As of:

Valuation Date

Measurement Date

Experience Study Report

Actuarial Cost Method

Actuarial Assumptions:

Inflation Rate

Long-Term Expected Rate of Return

Discount Rate

Projected Salary Increases

Cost of Living Adjustments

Mortality

June 30, 2023
December 31, 2020
June 30, 2022
2020, Published July 20, 2021
Entry Age Normal

2.40%	
6.90%	
6.90%	
3.40%	

Blend of 2.0% COLA and graded COLA (1.25%/0.15%) in accordance with *Moro* Decision; blend based on service

Healthy Retirees and Beneficiaries:

Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation

Active Members:

Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation

Disabled Retirees:

Pub-2010 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale with job category adjustments and set-backs as described in the valuation.

Discount Rate

The discount rate used to measure the total pension liability was 6.90% for the defined benefit pension plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the defined benefit pension plan was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 11 PENSION PLAN (CONTINUED)

Net Pension Liability

At June 30, 2023, the College reported a liability of \$8,692,589 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. The basis for the College's proportion is actuarially determined by comparing the employers' projected long-term contribution effort to the Plan with the total projected long-term contribution effort of all employers. At June 30, 2022, the College's proportionate share was 0.05676976% compared to 0.05417102% from its last measurement date.

Deferred Items

Certain deferred items are calculated at the system-wide level and are allocated to employers based on their proportionate share. Others are calculated at the employer level. For fiscal year ended June 30, 2023, deferred items include:

- Difference between expected and actual experience
- Changes in assumptions
- Net difference between projected and actual pension plan investment earnings
- Changes in employer proportion since the prior measurement date
- Difference between employer contributions and proportionate share of contributions
- Contributions subsequent to the measurement date

Differences between expected and actual experience, changes in assumption, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are as follows:

- Measurement period ended June 30, 2022 5.4 years
- Measurement period ended June 30, 2021 5.4 years
- Measurement period ended June 30, 2020 5.3 years
- Measurement period ended June 30, 2019 5.2 years
- Measurement period ended June 30, 2018 5.2 years

The difference between projected and actual pension plan investment earnings attributable to each measurement period is amortized over a closed 5-year period.

One year of amortization is recognized in the College's total pension expense for fiscal year 2023.

NOTE 11 PENSION PLAN (CONTINUED)

Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our third-party actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

Assumed Asset Allocation

Asset Class/Strategy	Low Range	High Range	Target Range
Debt Securities	15.0%	25.0%	20.0%
Public Equity	25.0%	35.0%	30.0%
Real Estate	7.5%	17.5%	12.5%
Private Equity	15.0%	27.5%	20.0%
Risk Parity	0.0%	3.5%	2.5%
Real Assets	2.5%	10.0%	7.5%
Diversifying Strategies	2.5%	10.0%	7.5%
Opportunity Portfolio*	0.0%	5.0%	0.0%
Total			100.0%

NOTE 11 PENSION PLAN (CONTINUED)

Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

	Target	20-Year Annualized Geometric
Asset Class	Allocation	Mean
Global Equity	30.62%	5.85%
Private Equity	25.50	7.71
Core Fixed Income	23.75	2.73
Real Estate	12.25	5.66
Master Limited Partnerships	0.75	5.71
Infrastructure	1.50	6.26
Commodities	0.63	3.10
Hedge Fund of Funds - Multistrategy	1.25	5.11
Hedge Fund Equity - Hedge	0.63	5.31
Hedge Fund - Macro	5.62	5.06
US Cash	(2.50)	1.76
Assumed Inflation – Mean		2.40%

(Source: June 30, 2022 PERS ACFR; p.74)

NOTE 11 PENSION PLAN (CONTINUED)

Sensitivity Analysis

	1'	% Decrease	Di	Discount Rate			% Increase
		(5.90%)	(6.90%)				(7.90%)
Proportionate Share of the Net	<u>-</u>	_					_
Pension Liability (Asset)	\$	15,415,555	\$	8,692,589		\$	3,065,777

The above is an analysis of the College's proportionate share of the net pension asset to changes in the discount rate. It presents the College's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.90% as well as what the College's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

Plan Fiduciary Net Position as a Percentage of Total Pension Liability

See Schedule of Changes in Net Pension (Asset) Liability on page 76 of the PERS June 30, 2022 Annual Comprehensive Financial Report.

Transition Liability

The College reports a separate liability to the plan with a balance of \$414,741 at June 30, 2023. The liability represents the College's allocated share of the pre-SLGRP pooled liability. The College is being assessed an employer contribution rate of 19.68% of covered payroll for payment of this transition liability.

Tax Sheltered Annuities

Voluntary tax sheltered 403(b) annuity plans are available to College employees. Regular full-time employees are eligible to participate. The maximum contribution for calendar years 2023 and 2022 is \$20,500 and \$20,500, respectively, with higher levels for employees over age 50.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Public Employees Retirement Plan (PERS)

Plan Description

The Public Employees Retirement System (PERS) Board contracts for health insurance coverage on behalf of eligible PERS members. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS also administers a separate defined benefit other postemployment benefit (OPEB) plan: The Retirement Health Insurance Account (RHIA). Only Tier One and Tier Two PERS members are eligible to participate in the RHIA. (Refer to Note 11 for details concerning Tier One and Tier Two membership in PERS.)

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Plan Description (Continued)

The RHIA is a cost-sharing multiple-employer defined benefit OPEB plan in which the College participates. Established under Oregon Revised Statute (ORS) 238.420, the plan provides a payment of up to \$60 toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if they (1) are receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan.

The RHIA plan is closed to employees hired on or after August 29, 2003, who had not established PERS membership prior to that date.

OPEB Plan Report

The PERS RHIA defined benefit OPEB plan is reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the state's Annual Comprehensive financial Report. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. The report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at: www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx.

Basis of Accounting

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Benefits are recognized in the month they are earned, and withdrawals are recognized in the month they are due and payable. Plan investments are reported at fair value.

Summary of Significant Accounting Policies

Employers participating in PERS are required to report OPEB information in their financial statements for fiscal periods beginning on or after June 15, 2017, in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to OPEB in the measurement of employer liabilities and recognition of OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Proportionate Share Allocation Methodology

The basis for the employer's proportion is determined by comparing the employer's actual, legally required contributions made during the fiscal year to the Plan with the total actual contributions made in the fiscal year of all employers.

OPEB Plan (Asset)/Liability

The components of the total collective PERS Net OPEB (Asset) Liability for the OPEB plan as of the measurement date of June 30, 2022 is as follows:

	Am	ounts in
Net OPEB - RHIA (Asset)	M	lillions
Total OPEB - RHIA Liability	\$	375.4
Plan Fiduciary Net Position		730.7
Plan Net OPEB - RHIA (Asset)	\$	(355.3)

Changes Subsequent to Measurement Date

The College is not aware of any changes that would impact RHIA subsequent to the June 30, 2022 measurement date.

Contributions

The OPEB plan administered by PERS is funded through actuarially determined employer contributions. For the fiscal year ended June 30, 2023, the College contributes 0.50% of PERS covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. In addition, the College contributes 0.58% of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contribution was approximately \$1 thousand for the year ended June 30, 2023. The actual contribution equaled the annual required contribution for the fiscal year.

Net OPEB Asset/Liability

At June 30, 2023, the College reported an asset of \$162,010 for its proportionate share of the RHIA net OPEB asset. The net OPEB asset as of June 30, 2023 was measured as of June 30, 2022, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2020.

For the year ended June 30, 2023, the College recorded total OPEB expense of \$13,848 due to the change in the net RHIA OPEB asset and changes to deferred outflows and deferred inflows.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Deferred Items

Certain deferred items are calculated at the system-wide level and are allocated to employers based on their proportionate share. Others are calculated at the employer level. For fiscal year ended June 30, 2023, deferred items include:

- Difference between expected and actual experience
- Difference due to changes in assumptions
- Changes in employer proportion since the prior measurement date
- Difference between employer contributions and proportionate share of contributions
- A difference between projected and actual earnings

Differences between expected and actual experience, changes in assumption, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of the measurement period are as follows:

- Measurement period ended June 30, 2022 2.7 years
- Measurement period ended June 30, 2021 2.7 years
- Measurement period ended June 30, 2020 2.9 years
- Measurement period ended June 30, 2019 3.1 years

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the College's total OPEB expense for fiscal year 2023.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Deferred Items (Continued)

Of the amount reported as deferred outflows of resources, \$1,024 is related to contributions subsequent to the measurement date and will be recognized as an increase of the net OPEB asset in the year ended June 30, 2023.

	Deferred		D	eferred
	Outflows of		In	flows of
	Resources		Re	esources
Difference Between Expected and Actual Experience	\$	-	\$	(4,390)
Changes of Assumptions		1,269		(5,400)
Net Difference Between Projected and Actual Earnings				
on Investments		-		(12,355)
Change in Proportionate Share		6,793		(2,464)
Difference Between Contributions and Proportionate				
Share of Contributions		36		-
Total (Prior to Post-MD Contributions)		8,098		(24,609)
Contributions Subsequent to the MD		1,024		-
Net Deferred Outflow (Inflow) of Resources	\$	9,122	\$	(24,609)

As of June 30, 2023, other amounts reported as deferred outflows of resources and deferred inflows of resources related to RHIA OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	 Amount	
2024	\$ (4,150)	
2025	(8,521)	
2026	(7,797)	
2027	 3,957	
Total	\$ (16,511)	

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown below are based on the 2020 Experience Study.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Actuarial Methods and Assumptions (Continued)

The following key methods and assumptions were used to measure the total OPEB liability:

Actuarial Methods and Assumptions:

As of:

Valuation Date Measurement Date Experience Study Report **Actuarial Cost Method**

Actuarial Assumptions: Inflation Rate Long-Term Expected Rate of Return Discount Rate Projected Salary Increases Mortality

RHIA
June 30, 2023
December 31, 2020
June 30, 2022
2020, published July 20, 2021
Entry Age Normal

2.40%	
6.90%	
6.90%	
3.40%	
Healthy retirees and beneficiaries:	

Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Active members:

Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Disabled retirees:

Pub-2010 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Discount Rate

The discount rate used to measure the total OPEB liability (asset) was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB Plans was applied to all periods of projected benefit payments to determine the total OPEB liability.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Sensitivity Analysis

The sensitivity analysis below shows the sensitivity of the College's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 6.90%, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

			Discount		
	1%	Decrease	Rate	19	% Increase
		(5.90%)	 (6.90%)		(7.90%)
Proportionate Share of the Net					
OPEB - RHIA Liability (Asset)	\$	(146,017)	\$ (162,010)	\$	(175,720)

Assumed Asset Allocation

	Target
Asset Class/Strategy	Allocation
Cash	0.00 %
Debt Securities	20.00
Public Equity	30.00
Private Equity	20.00
Real Estate	12.50
Real Assets	7.50
Diversifying Strategies	7.50
Risk Parity*	2.50
Total	100.00 %

2022 PERS Annual Comprehensive Financial Report, Table 1, page 104

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the OIC investment advisors. Each asset assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. The table below shows a summary of long-term expected rate of return by asset class. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at: www.oregon.gov/pers/Pages/section/financial reports/financials.aspx

The following table shows long-term expected rate of return by asset class:

	Target	Annual Return
Asset Class	Allocation	Arithmetic
Global Equity	30.62%	7.11%
Private Equity	25.50	11.35
Core Fixed Income	23.75	2.80
Real Estate	12.25	6.29
Master Limited Partnerships	0.75	7.65
Infrastructure	1.50	7.24
Commodities	0.63	4.68
Hedge Fund of Funds - Multistrategy	1.25	5.42
Hedge Fund Equity - Hedge	0.63	5.85
Hedge Fund - Macro	5.62	5.33
US Cash	(2.50)	1.77
Assumed Inflation – Mean		2.40%

2022 PERS Annual Comprehensive Financial Report, Table 31, page 74

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Public Employees Retirement Plan (PERS) (Continued)

Depletion Date Projection

GASB Statement No. 75 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses.

Determining the discount rate under GASB Statement No. 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB Statement No. 75 (paragraph 39) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience that might impact the plan's funded position.

Based on these circumstances, it is our third-party actuary's opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Early Retirement Plan

Plan Description

Clatsop Community College maintains a single employer defined postemployment healthcare benefits plan. The College participates in the Oregon Educators Benefit Board (OEBB) statewide agent multiemployer benefit plan, to provide a postretirement health benefits program. This plan offers healthcare assistance to eligible retired employees and their beneficiaries. There are two components to the early retirement plan. 1) Explicit Medical Benefits – certain retirees are eligible to receive paid health care premiums for themselves and their spouse, up to a monthly amount set at retirement. 2) Implicit Medical Benefits – continued medical coverage is offered to the College's eligible retirees and their spouses and dependents until Medicare eligibility. The active premium rate (whether paid by the College or by the retiree) still applies. However, in some cases the premium itself does not represent the full cost of covering these retirees (since they are older than the active population, retirees can be expected to generate higher medical claims and therefore higher premiums for the active population). This additional cost is called the "implicit subsidy."

The College does not issue a standalone report for this plan. The plan is currently unfunded as defined by current GASB standards. There are no assets accumulated in a trust that meet the criteria in paragraph 4 of GASB 75.

OPEB Funding Policy

Retirement Eligibility: The retiree must be eligible to receive benefits from Oregon PERS. Eligibility requirements for earliest retirement under Oregon PERS are as follows:

- Tier 1 or Tier 2: Earlier of age 55 or any age with 30 years of service
- OPSRP: Age 55 with 5 years of service

Explicit Medical Benefits: Benefits are paid to regular employees hired prior to July 1, 2004 with 10 consecutive years of service. Regular employees include Classified, Faculty, Confidential, Administrative, and Service/Supervisory members. The benefit is provided until the earlier of the retiree's age 65 or, for non-Faculty members, the death of the retiree. Benefit amount is the College-paid coverage for the retiree and spouse. Effective July 1, 2004 the amount is capped at the medical premium amount the College is paying at the time of retirement. For non-Faculty, single coverage is capped at the one-party medical premium at retirement.

Implicit Medical Benefits: All classes of employees are eligible to continue coverage upon retirement. Qualified spouses, domestic partners, and children may qualify for coverage. Coverage for retirees and eligible dependents continues until Medicare eligibility for each individual (or until dependent children become ineligible). The benefit is an implicit rate subsidy.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Early Retirement Plan (Continued)

Summary of Significant Accounting Policies

Employers participating in OEBB are required to report OPEB information in their financial statements for fiscal periods beginning on or after June 15, 2017, in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to OPEB in the measurement of employer liabilities and recognition of OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB.

Changes in Total OPEB Plan Liability

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions, and was then projected forward to the measurement date.

	Increase (Decrease)	
		Total
	OP	EB Liability
Changes in Total OPEB Liability		_
Balance as of June 30, 2022	\$	666,722
Changes for the Year:		
Service Cost		8,964
Interest on Total OPEB Liability		23,680
*Changes of Benefit Terms		(353,186)
Difference Between Expected and Actual Experience		(44,050)
Effect of Economic/Demographic Gain or Loss		-
Effect of Assumptions Changes or Inputs		(786)
Benefit Payments		(68,515)
Net Changes		(433,893)
Balance as of June 30, 2023	\$	232,829

^{*} One-time adjustment to reflect change in benefit eligibtility due to clarification of plan provisions.

For the year ended June 30, 2023, the College recognized postemployment healthcare benefits liability expense of \$(335,930) due to the changes to the total OPEB liability, deferred inflows, and amortization of deferred amounts.

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Early Retirement Plan (Continued)

Deferred Items

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the College's total OPEB expense for fiscal year 2023.

At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to the OEBB Plan from the following sources:

	Deferr	ed Outflows	Defe	rred Inflows
	of R	Resources	of F	Resources
Difference Between Expected and Actual Experience	\$	8,215	\$	(22,442)
Changes of Assumptions or Other Input		26,592		(51,588)
Net Deferred Outflow (Inflow) of Resources	\$	34,807	\$	(74,030)

As of June 30, 2023, other amounts reported as deferred outflows of resources and deferred inflows of resources related to OEBB OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	A	Amount		
2024	\$	(10,405)		
2025		(9,048)		
2026		(11,627)		
2027		(8,143)		
Total	\$	(39,223)		

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The following key methods and assumptions were used to measure the total OPEB liability:

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Early Retirement Plan (Continued)

Actuarial Methods and Assumptions (Continued)

Actuaria	Actuarial Methods and Assumptions			
Valuation Date	July 1, 2023			
	Standard actuarial update procedures were used to			
	project/discount from valuation to measurement			
	dates.			
Measurement Date	June 30, 2023			
Actuarial Assumptions:				
Actuarial Cost Method	Entry Age Normal, level percent of salary			
	3.86% per Year, Based on all Years Discounted			
Interest Rate for Discounting	at Municipal Bond Rate(Based on Bond Buyer			
Future Liabilities	20-Bond General Obligation Index).			
General Inflation	2.4% per Year.			
Payroll Growth	3.4% per Year.			
	Total projected payroll increase is overall payroll			
	growth plus the assumed rate below. Sample rates			
Projected Salary Scale	are as follows:			
Duration	Rate			
0	4.15%			
10	1.79%			
20	-0.11%			
30	-0.59%			

Source: Actuarial Valuation Report as of September 28, 2023

Discount Rate

Unfunded plans must use a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate. The Bond Buyer 20-Year General Obligation Bond Index was used to determine the discount rate for the OPEB liability. The discount rate in effect for the June 30, 2023 reporting date is 3.86%.

Plan Assets

The College's Early Retirement OPEB Plan is currently "unfunded" in accordance with the relevant GASB statements.

The sensitivity analysis below shows the sensitivity of the College's total OPEB liability calculated using the discount rate of 3.86%, as well as what the total OPEB liability would be if it were calculated using a discount rate at 2.86% and 4.86%:

		Discount	
	1% Decrease	Rate	1% Increase
	(2.86%)	(3.86%)	(4.86%)
OPEB Liability	\$ 237,278	\$ 232,829	\$ 227,987

NOTE 12 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Early Retirement Plan (Continued)

Sensitivity Analysis

The sensitivity analysis below shows the sensitivity of the College's total OPEB liability calculated using the current healthcare cost trend rates, as well as what the net OPEB liability would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates:

	1%	Current	1%
	(4.20% current, 3.00% ultimate)	(5.20% current, 4.00% ultimate)	(6.20% current, 5.00% ultimate)
	Decrease	Trend Rates	Increase
OPEB Liability Using Current Healthcare Cost Trend Rates	\$ 225,602	\$ 232,829	\$ 240,428

NOTE 13 BOARD CONFLICT OF INTEREST

The College's board of education is made up of seven elected members. The College did not purchase any supplies from any of the board members during fiscal year 2022-2023.

NOTE 14 COMMITMENTS AND CONTINGENCIES

Amounts received and expended by the College under various federal and state grants, contracts and other programs are subject to audit and potential disallowance. From time to time the College is named as a defendant in legal proceedings or cited in regulatory actions related to the conduct of its operations. In the normal course of business, the College also has various other commitments and contingent liabilities which are not reflected in the accompanying financial statements. In the opinion of management, the College will not be affected materially by the final outcome of any of these proceedings, or insufficient information exists to make an opinion.

NOTE 15 EMPLOYEE RETENTION CREDIT

During the year ended June 30, 2023, the College claimed the Employee Retention Credit (ERC) for the first and second calendar quarters of 2021. The College has determined that it has satisfied all the conditions to be eligible for the 2021 ERC as of June 30, 2023, and therefore recognized \$1,826,332 of ERC revenue for the year ended June 30, 2023. The credit is also shown as a receivable as of June 30, 2023, as the College had not yet received payment.

NOTE 16 RESTATEMENT

During the year ended June 30, 2023, the College determined that cash and revenue in the amount of \$429,685 had been understated as of June 30, 2022. As a result, net position as of July 1, 2022 has been restated to correct for this error as follows:

		Revenue
	R	Restatement
Beginning Fund Balance, as Previously Reported	\$	19,466,299
Prior Period Adjustment - Correction of an Error		429,685
Beginning Fund Balance, as Restated	\$	19,895,984

REQUIRED SUPPLEMENTARY INFORMATION

CLATSOP COMMUNITY COLLEGE SCHEDULE OF CONTRIBUTIONS AND SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY YEAR ENDED JUNE 30, 2023

Clatsop Community College SCHEDULE OF CONTRIBUTIONS

		(a)		(b)		(a-b)		(c)	(b/c)
			Con	tributions in					Contributions
Year	;	Statutorily	Rel	ation to the		Contribution		College's	as a Percent
Ended	1	Required	Statu	torily Required		Deficiency		Covered	of Covered
June 30,	C	ontribution	C	ontribution	(Excess)			Payroll	Payroll
2023	\$	1,431,972	\$	1,431,972	\$	-		8,938,249	16.02%
2022		965,519		965,519		-		7,722,959	12.50%
2021		679,471		679,471		-		8,072,763	8.42%
2020		697,341		697,341		-		8,154,312	8.55%
2019		436,487		436,487		-		7,688,924	5.68%
2018		374,705		374,705		-		7,135,037	5.25%
2017		215,846		215,846		-		6,606,897	3.27%
2016		306,963		306,963		-		6,481,333	4.74%
2015		347,599		347,599		-		6,298,140	5.52%
2014		343,630		343,630		-		6,164,785	5.57%

Clatsop Community College SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	(a)	(b)	(c)	(b/c)	
				College's	
				Proportionate	
				Share of the Net	Plan Fiduciary
	College's	College's		Pension Liability	Net Position as
Year	Proportion of	Proportionate Share	College's	(Asset) as a	a Percentage
Ended	the Net Pension	of the Net Pension	Covered	Percentage of its	of the Total
* June 30,	Liability (Asset)	Liability (Asset)	Payroll	Covered Payroll	Pension Liability
2022	0.05676976%	\$ 8,692,589	\$ 7,722,959	112.56%	84.50%
2021	0.05417102%	6,482,364	8,072,763	80.30%	87.60%
2020	0.05139604%	11,216,384	8,154,312	137.55%	75.80%
2019	0.04356747%	7,536,129	7,688,924	98.01%	80.20%
2018	0.04078398%	6,178,236	7,135,037	86.59%	82.10%
2017	0.04170001%	5,621,177	6,606,897	85.08%	83.10%
2016	0.03822211%	5,738,026	6,481,333	88.53%	80.50%
2015	0.03901406%	2,239,977	6,298,140	35.57%	91.90%
2014	0.03472124%	(787,026)	6,164,785	-12.77%	103.60%
2013	0.03472124%	1,771,876	5,462,769	32.44%	91.97%

^{*} As of measurement ending date.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF PROPORTIONATE SHARE, EMPLOYER CONTRIBUTIONS, AND CHANGES IN TOTAL OPEB LIABILITY AMD RELATED RATIOS FOR OTHER POSTEMPLOYMENT BENEFITS YEAR ENDED JUNE 30, 2023

Schedule of the College's Proportionate Share of the Net PERS RHIA OPEB Liability*

	(a)	(b)		(c)	(b/c) College's	
					Proportionate	Plan Fiduciary
	College's				Share of the	Net Position
	Proportion of	College's			Net Pension	as a
	the Net	Proportionate			Liability/Asset	Percentage
Year	Pension	Share of the	Co	ollege's	as a Percentage	of Total
Ended	Liability	Net Pension	С	overed	of its Covered	Pension
* June 30,	(Asset)	Liability (Asset)	F	Payroll	Payroll	Liability
2022	0.04559360%	\$ (162,010)	\$	7,722,959	-2.10%	194.60%
2021	0.04405275%	(151,277)		8,072,763	-1.87%	183.90%
2020	0.05750668%	(117,176)		8,154,312	-1.44%	150.10%
2019	0.06204822%	(119,900)		7,688,924	-1.56%	144.38%
2018	0.05601283%	(62,526)		7,135,037	-0.88%	124.00%
2017	0.05430037%	(22,662)		6,606,897	-0.34%	108.88%
2016	0.05832541%	15,839		6,481,333	0.24%	94.15%

^{*} As of measurement ending date.

Schedule of the College's PERS RHIA OPEB Employer Contribution*

		(a)	Contrik	(b) outions in		(a-b)	(c)	(b/d	c)
			Relation	on to the				Contrib	utions
Year	Cont	ractually	Conti	ractually	Co	ontribution	College's	as a Pe	ercent
Ended	Re	quired	Re	quired		eficiency	Covered	of Cov	ered
June 30,	Con	tribution	Cont	ribution	((Excess)	 Payroll	Payr	roll
2023	\$	1,024	\$	1,024	\$	-	\$ 8,938,249		0.01%
2022		1,179		1,179		-	7,722,959		0.02%
2021		1,179		1,179		-	8,072,763		0.01%
2020		4,107		4,107		-	8,154,312		0.05%
2019		30,752		30,752		-	7,688,924		0.40%
2018		27,453		27,453		-	7,135,037		0.38%
2017		26,910		26,910		-	6,606,897		0.41%
2016		27,337		27,337		-	6,481,333		0.42%
2015		29,707		29,707		-	6,298,140		0.47%
2014		29,186		29,186		-	6,164,785		0.47%

CLATSOP COMMUNITY COLLEGE SCHEDULE OF PROPORTIONATE SHARE, EMPLOYER CONTRIBUTIONS, AND CHANGES IN TOTAL OPEB LIABILITY AMD RELATED RATIOS FOR OTHER POSTEMPLOYMENT BENEFITS (CONTINUED) YEAR ENDED JUNE 30, 2023

Schedule of the College's Total Early Retirement OPEB Liability*

	2023	2022	2021	2020	2019	2018
Total OPEB Liability						
Service Cost	\$ 8,964	\$ 55,848	\$ 55,101	\$ 46,192	\$ 44,630	\$ 36,739
Interest	23,680	13,866	21,427	33,870	32,005	27,346
*Change of Benefit Terms	(353,186)	(232,649)	-	-	-	-
Difference Between Expected and Actual Exp	(44,050)	12,657	-	-	-	-
Changes in Assumptions - Other	(786)	(78,935)	-	24,076	111,413	-
Contributions - Employer - Implicit Subsidy		· -	-	(8,597)	-	-
Contributions - Employer	-	-	-	-	-	-
Benefit Payments	(68,515)	(46,164)	(63,284)	(47,392)	(54,136)	(56,294)
Net Change in Total OPEB Liability	(433,893)	(275,377)	13,244	48,149	133,912	7,791
Total OPEB Liability - Beginning	666,722	942,099	928,855	880,706	746,794	739,003
Total OPEB Liability - Ending	\$ 232,829	\$ 666,722	\$ 942,099	\$ 928,855	\$ 880,706	\$ 746,794
Covered Employee Payroll	\$ 922,795	\$7,675,813	\$8,439,713	\$8,154,312	\$5,671,734	\$5,479,936
Total OPEB Liability as a Percentage of the Covered Employee Payroll	25.23%	8.69%	11.16%	11.39%	15.53%	13.63%

^{*} One-time adjustment to reflect change in benefit eligibtility due to clarification of plan provisions.

SUPPLEMENTARY INFORMATION

CLATSOP COMMUNITY COLLEGE COMBINING BALANCE SHEET JUNE 30, 2023

	Current	Funds		Plant Funds				Total All
ASSETS	Unrestricted	Restricted	Unexpended	Retirement of Indebtedness	Investment in Plant	Long-Term Debt	Clubs and Organizations Fund	Primary Funds (Memorandum Only)
Cash and Investments Receivables:	\$ (1,436,560)	\$ 330,985	\$ 3,624,559	\$ -	\$ -	\$ 914,955	\$ 60,881	\$ 3,494,820
Property Taxes	441,405	_	_	_	_	_	_	441,405
Governmental	4,320,745	_	_	_	_	_	_	4,320,745
Student Receivables (Less Allowance	4,520,745							4,020,740
for Doubtful Accounts)	96,419	_	-	_	-	-	_	96,419
Inventories	95,028	-	-	_	_	-	_	95,028
Total OPEB Asset	162,010	_	-	-	-	-	_	162,010
Property, Buildings, and Equipment:								
Land	-	-	-	-	950,209	-	-	950,209
Construction in Progress - SBITA	-	-	-	-	682,086	-	-	682,086
Land Improvements	-	-	-	-	166,599	-	-	166,599
Accumulated Depreciation	-	-	-	-	(166,599)	-	-	(166,599)
Buildings	-	-	-	-	56,966,642	-	-	56,966,642
Accumulated Depreciation	-	-	-	-	(18,881,122)	-	-	(18,881,122)
Equipment	-	-	-	-	3,611,749	-	-	3,611,749
Accumulated Depreciation	-	-	-	-	(3,747,237)	-	-	(3,747,237)
Library Books	-	-	-	-	147,279	-	-	147,279
Accumulated Depreciation	-	-	-	-	(147,279)	-	-	(147,279)
Right of Use Assets - SBITA	-	-	-	-	435,706	-	-	435,706
Accumulated Amortization	-	-	-	-	(95,538)	-	-	(95,538)
Right of Use Assets - Leases	-	-	-	-	46,840	-	-	46,840
Accumulated Amortization Other Assets	- 16,175	5,658	-	-	(31,228)	-	-	(31,228) 21,833
Total Assets	\$ 3,695,222	\$ 336,643	\$ 3,624,559	\$ -	\$ 39,938,107	\$ 914,955	\$ 60,881	\$ 48,570,367
	Ψ 3,033,222	ψ 550,045	Ψ 3,024,333	Ψ -	Ψ 33,330,107	ψ 314,333	ψ 00,001	Ψ 40,570,507
Deferred Outflow of Resources								
PERS	\$ 4,441,607	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,441,607
OPEB	43,929	-	· -	-	· -	-	· -	43,929
Loss on Refunding	-	-	264,558	-	-	-	-	264,558
Total Deferred Outflows	\$ 4,485,536	\$ -	\$ 264,558	\$ -	\$ -	\$ -	\$ -	\$ 4,750,094
LIABILITIES AND FUND BALANCES								
Liabilities	¢ 266.674	œ.	œ.	•	œ.	r.	œ.	e 000.074
Accounts Payable Accrued Liabilities	\$ 266,671 1,537,536	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 266,671 1,537,536
Miscellaneous Deposits	1,537,536	-	-	-	-	-	-	1,537,536
Due to Student Groups	400	-	-	-	-	-	-	400
and Agencies	30,000	_	_	_	_	_	_	30,000
Deferred Revenues	30,025	336,643	_	_	_	_	_	366,668
Other Miscellaneous Liabilities	-	-	315,451	_	-	-	_	315,451
Net Pension Liability	8,692,589		,					8,692,589
Current Portion of SBITA Payable	-	_	-	-	104,101	-	_	104,101
Current Portion of Lease Payable	-	-	-	-	39,843	-	-	39,843
Other Liabilities	6,133	-	-	-	-	-	-	6,133
Long-Term Debt:								
Total OPEB Liability	232,829	-	-	-	-	-	-	232,829
Total Pre-SLRGP	414,741	-	-	-	-	-	-	414,741
Bond Payable	-	-	12,538,000	-	-	3,365,000	-	15,903,000
Long-Term Portion of SBITA Payable	-	-	-	-	233,600	-	-	233,600
Long-Term Portion of Lease Payable				-	86,202			86,202
Total Liabilities	11,211,012	336,643	12,853,451		463,746	3,365,000		28,229,852
Deferred Inflows								
PERS Deferred Inflow	3,304,445	-	-	-	-	-	-	3,304,445
OPEB Deferred Inflow	98,639							98,639
Total Deferred Inflows	3,403,084							3,403,084
Fund Balances	(0.505.046)		4 0 4 0 0 0 5			(0.450.045)	22.22:	(7.074.405)
Unrestricted	(6,595,348)	-	1,310,032	-	-	(2,450,045)	60,881	(7,674,480)
Restricted - OPEB Asset	162,010	-	(40.074.000)	-	20 474 201	-	-	162,010
Net Investment in Plant	(6 (22 220)		(10,274,366)	· — -	39,474,361 39,474,361	(2,450,045)	60,881	29,199,995
Total Fund Balances Total Liabilities, Deferred	(6,433,338)		(8,964,334)		39,474,301	(∠,450,045)	00,001	21,687,525
Inflow and Fund Balances	\$ 8,180,758	\$ 336,643	\$ 3,889,117	\$ -	\$ 39,938,107	\$ 914,955	\$ 60,881	\$ 53,320,461
	+ +,,00,,00	, ,,,,,,,,	,000,111		, 11,500,101	Ţ ::.,000	7 00,001	,520,101

CLATSOP COMMUNITY COLLEGE COMBINING SCHEDULE OF CHANGES IN FUND BALANCES YEAR ENDED JUNE 30, 2023

		Current Funds			Pla	nt Funds						Total All		
	Unrestricted	Restricted	Total	Unexpended		rement of	Inve	stment in		Debt Service Fund	Orga	ubs and anizations Fund	(Me	Funds emorandum Only)
REVENUES														
Local Sources	\$ 6,191,781	\$ 281,316	\$ 6,473,097	\$ 830,000	\$	965,710	\$	-	\$	549,928	\$	-	\$	8,818,735
State Appropriations	3,771,129	1,421,020	5,192,149	-		-		-		-		-		5,192,149
Government Grants and														
Contracts	1,250	3,860,486	3,861,736	-		-		-		-		-		3,861,736
Tuition and Fees	2,760,350	9,661	2,770,011	-		-		-		-		-		2,770,011
Investment Income	177,837		177,837	-		-		-		15,791		-		193,628
Other Additions	1,268,094	652,861	1,920,955	4,305,192		-		-		-		18,333		6,244,480
Total Revenues	14,170,441	6,225,344	20,395,785	5,135,192		965,710		-		565,719		18,333		27,080,739
EXPENDITURES AND MANDATORY TRANSFERS														
Educational and General:														
Instruction	5,170,308	369,492	5,539,800	-		-		-		-		-		5,539,800
Instructional Support	1,632,496	896,470	2,528,966	-		-		-		-		-		2,528,966
Student Services	1,557,654	1,341,588	2,899,242	-		-		-		-		18,924		2,918,166
Institutional Support (Admin.) Operation and Maintenance	3,641,105	421,949	4,063,054	-		-		-		-		-		4,063,054
of Plant	1,638,689	-	1,638,689	-		-		-		-		-		1,638,689
Community Services	13,704	468,810	482,514	-		-		-		-		-		482,514
Depreciation and														
Amortization Expense	-	-	-	57,419		-		2,114,416		-		-		2,171,835
Expended for Equipment														
and Facilities	-	-	_	46,378		-		-		-		-		46,378
Principal Expense	-	-	-	-		1,285,000		-		-		-		1,285,000
Interest Expense	16,177	-	16,177	_		373,194		12,380		190,342		-		592,093
GASB Pension	(312,553)	-	(312,553)	-		-		-		-		-		(312,553)
OPEB Expense	(419,409)	-	(419,409)	-		-		-		-		-		(419,409)
Other	(80,606)	52,456	(28,150)	1,961,945		600		(66,844)		-		-		1,867,551
Financial Aid	167,952	2,719,162	2,887,114	-		-		-		-		-		2,887,114
Total Educational														
and General	13,025,517	6,269,927	19,295,444	2,065,742		1,658,794		2,059,952		190,342		18,924		25,289,198
NONMANDATORY														
TRANSFERS, NET	112,577	(44,583)	 67,994	1,421,127		(693,084)		(792,471)	_	<u> </u>		(3,566)		
NET INCREASE (DECREASE)														
IN FUND BALANCES	1,032,347	-	1,032,347	1,648,323		-	(1,267,481)		375,377		2,975		1,791,541
FUND BALANCE -														
JUNE 30, 2022														
Unrestricted	(8,057,380)	-	(8,057,380)	204,063		-		-		(2,825,422)		57,906	(10,620,833)
Restricted - OPEB Asset	162,010	-	162,010	-		-		-		-		-		162,010
Net Investment in Plant				(10,816,720)		-	4	0,741,842		-				29,925,122
Beginning Fund Balance,														
as Previously Reported	(7,895,370)	-	(7,895,370)	(10,612,657)		-	4	0,741,842		(2,825,422)		57,906		19,466,299
Prior Period Adjustment -														
Correction of an Error	429,685		 429,685									<u> </u>		429,685
Beginning Fund Balance,			 		_			·				_	_	
as Restated	(7,465,685)		 (7,465,685)	(10,612,657)			4	0,741,842		(2,825,422)		57,906		19,895,984
FUND BALANCE - JUNE 30, 2023	\$ (6,433,338)	\$ -	\$ (6,433,338)	\$ (8,964,334)	\$		\$ 3	9,474,361	\$	(2,450,045)	\$	60,881	\$	21,687,525

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – GENERAL FUND YEAR ENDED JUNE 30, 2023

Howard to J. Free J.	GAAP Actual		GAAP		Budgetary	Budgeted	(C	Over) Under
Unrestricted Fund REVENUES	<u> </u>	AAP Actual	Adjustments		Basis Actual	Amount		Budget
State Sources	\$	3,771,129	\$ -	\$	3,771,129	\$ 4,000,000	\$	228,871
Federal Sources	φ	1,250	φ -	φ	1,250	1,500	φ	250
Local Sources:		1,230	_		1,230	1,500		250
Current Year Property Taxes		5,921,943	_		5,921,943	5,250,000		(671,943)
Prior Years Property Taxes		269,838	_		269,838	150,000		(119,838)
Tuition and Fees		2,760,350	_		2,760,350	3,212,413		452,063
All Other		1,445,931	_		1,445,931	2,494,760		1,048,829
Total Revenues		14,170,441			14,170,441	15,108,673		938,232
EXPENDITURES								
Instruction		5,170,308	_		5,170,308	5,616,770		446,462
Support Services		8,469,944	_		8,469,944	8,600,000		130,056
Public Service		13,704	-		13,704	30,990		17,286
All Other		(628,439)	796,390		167,951	800,413		632,462
Total Expenditures		13,025,517	796,390		13,821,907	15,048,173		1,226,266
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES		1,144,924	(796,390)		348,534	60,500		(288,034)
OTHER FINANCING USES								
Transfers Out		(112,577)	64,428		(48,149)	(60,500)		(12,351)
Total Other								
Financing Uses		(112,577)	64,428		(48,149)	(60,500)		(12,351)
NET CHANGES IN FUND BALANCE		1,032,347	(860,818)		300,385	-		(300,385)
Fund Balance - Beginning of Year, as Restated		(7,465,685)			1,361,013			<u>-</u>
FUND BALANCE - END OF YEAR	\$	(6,433,338)	\$ (860,818)	\$	1,661,398	\$ -	\$	

GAAP adjustments are for the annual accruals for compensated absences, SBITA implementation, and other GASB adjustments not budgeted by the College. (Note for the current year, there is a resulting positive amount as the GASB adjustments related to PERS and OPEB were negative.)

General Fund

The *General Fund* accounts for all current financial resources not required to be accounted for in other funds. The major sources of revenues are property taxes, timber revenues, state school support, and tuition and fees. The major expenditures are personnel and related costs, materials and services, and capital improvements.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – RESTRICTED FUND YEAR ENDED JUNE 30, 2023

			GAAP		Budgetary	Budgeted	(Over) Under		
Restricted Fund	G	AAP Actual	Adjustments	E	Basis Actual	 Amount		Budget	
REVENUES									
Federal Sources	\$	3,860,486	\$ -	\$	3,860,486	\$ 4,171,606	\$	311,120	
State Sources		1,421,020	-		1,421,020	1,359,505		(61,515)	
Local Sources		281,316	-		281,316	410,657		129,341	
Tuition and Fees		9,661	-		9,661	20,000		10,339	
Other		652,861			652,861	484,933		(167,928)	
Total Revenues		6,225,344	-		6,225,344	 6,446,701		221,357	
EXPENDITURES									
Total Instruction		369,492	-		369,492	375,000		5,508	
Total Support Services		2,660,007	-		2,660,007	2,700,000		39,993	
Total Public Service		468,810	-		468,810	484,438		15,628	
All Other		2,771,618	-		2,771,618	2,944,763		173,145	
Total Expenditures		6,269,927		_	6,269,927	6,504,201		234,274	
EXCESS (DEFICIENCY) OF REVENUES									
OVER (UNDER) EXPENDITURES		(44,583)	-		(44,583)	(57,500)		(12,917)	
OTHER FINANCING SOURCES									
Transfers In		44,583		_	44,583	57,500		12,917	
NET CHANGES IN FUND BALANCE		-	-		-	-		-	
Fund Balance - Beginning of Year						 			
FUND BALANCE - END OF YEAR	\$		\$ -	\$		\$ 	\$		

Restricted Fund

The **Restricted Fund** consists of student financial aid programs and special grant projects. State and federal funding is received to support student financial aid programs. These programs include Pell Grants, Supplemental Educational Opportunity Grants (SEOG), Direct and Need Based Loans, and Federal Work Study. Resources, in support of special grant projects, are received from federal, state, and local sources and expended for specific grant requirements.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – UNEXPENDED PLANT FUND YEAR ENDED JUNE 30, 2023

Unexpended Plant Fund	G	GAAP Actual		GAAP djustments		Budgetary Basis Actual		Budgeted Amount	(Over) Under Budget		
REVENUES											
Timber Sales	\$	830,000	\$	-	\$	830,000	\$	830,000	\$	-	
Other		4,305,192		(247,192)		4,058,000		4,000,000		(58,000)	
Total Revenues		5,135,192		(247,192)		4,888,000		4,830,000		(58,000)	
EXPENDITURES											
All Other Expenditures		2,065,742		(1,291,321)		774,421		4,136,000		3,361,579	
Total Expenditures		2,065,742	_	(1,291,321)	_	774,421		4,136,000	_	3,361,579	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		3,069,450		1,044,129		4,113,579		694,000		(3,419,579)	
OTHER FINANCING USES											
Transfers Out to Debt Service		(1,421,127)		728,043		(693,084)		(694,000)		916	
Total Other											
Financing Uses		(1,421,127)		728,043		(693,084)		(694,000)		916	
NET CHANGES IN FUND BALANCE		1,648,323		1,772,172		3,420,495		-		(3,418,663)	
Fund Balance - Beginning of Year		(10,612,657)				204,063					
FUND BALANCE - END OF YEAR	\$	(8,964,334)	\$	1,772,172	\$	3,624,558	\$		\$		

GAAP adjustments represent current year adjustments required to be included in budgetary actual amounts that are not included in GAAP Actual.

Unexpended Plant Fund

The *Unexpended Plant Fund* accounts for resources available to finance the acquisition, construction, or improvement of plant assets for the College.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – PLANT – RETIREMENT OF INDEBTEDNESS YEAR ENDED JUNE 30, 2023

Plant - Retirement of Indebtedness	GA	GAAP Actual		GAAP Adjustments		Budgetary Basis Actual		Budgeted Amount		(Over) Under Budget	
REVENUES	\$	965,710	\$	-	\$	965,710	\$	965,916	\$	206	
EXPENDITURES		1,658,794				1,658,794		1,659,000		206	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(693,084)		-		(693,084)		(693,084)		-	
OTHER FINANCING SOURCES Transfers In from Unexpended Plant		693,084				693,084		693,084			
Total Other Financing Sources		693,084				693,084		693,084			
NET CHANGES IN FUND BALANCE		-		-		-		-		-	
Fund Balance - Beginning of Year				_		_					
FUND BALANCE - END OF YEAR	\$	_	\$	_	\$		\$		\$	_	
Plant – Retirement of Indebtedness											

The **Plant – Retirement of Indebtedness Fund** accounts for the payment of principal, interest, and other debt service charges, including contributions for sinking funds relating to debt incurred in financing College plant assets.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – DEBT SERVICE YEAR ENDED JUNE 30, 2023

Debt Service Fund	GAAP Actual		GAAP Adjustments		Budgetary Basis Actual		Budgeted Amount		(Over) Under Budget	
REVENUES										
Other Local Revenue	\$	549,928	\$	-	\$	549,928	\$	1,685,000	\$	1,135,072
Investment Income		15,791		-		15,791		5,000		(10,791)
Total Revenues		565,719		-		565,719		1,690,000		1,124,281
EXPENDITURES										
Total Other Uses		190,342		575,000		765,342		1,690,000		924,658
Total Expenditures		190,342		575,000		765,342		1,690,000	_	924,658
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		375,377		(575,000)		(199,623)		-		199,623
OTHER FINANCING SOURCES (USES) Transfers In from General Fund Total Other Financing				<u> </u>		<u>-</u>				<u>-</u>
Sources (Uses)										
NET CHANGES IN FUND BALANCE		375,377		(575,000)		(199,623)		-		199,623
Fund Balance - Beginning of Year		(2,825,422)				864,789				
FUND BALANCE - END OF YEAR	\$	(2,450,045)	\$	(575,000)	\$	665,166	\$		\$	_

GAAP adjustments represent current year adjustments required to be included in budgetary actual amounts that are not included in GAAP Actual.

Debt Service Fund

The **Debt Service Fund** accounts for resources used to pay for debt incurred by the College not related to physical plant borrowings.

CLATSOP COMMUNITY COLLEGE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE COMPARED WITH BUDGET – CLUBS AND ORGANIZATIONS FUND YEAR ENDED JUNE 30, 2023

Clubs and Organizations Fund	Actual Amount	Budgeted Amount	(Over) Under Budget	
REVENUES				
Fees	\$ 18,333	\$ 68,093	\$ 49,760	
Total Revenues	18,333	68,093	49,760	
EXPENDITURES				
Total Student Services	18,924	60,068	41,144	
Total Other	-	215	215	
Total Public Service		10,810	10,810	
Total Expenditures	18,924	71,093	52,169	
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES	(591)	(3,000)	(2,409)	
OTHER FINANCING SOURCES (USES)				
Transfers In	3,566	3,000	(566)	
Transfers Out				
Total Other Financing Sources	3,566	3,000	(566)	
NET CHANGES IN FUND BALANCE	2,975	-	(2,975)	
Fund Balance - Beginning of Year	57,906			
FUND BALANCE - END OF YEAR	\$ 60,881	\$ -	\$ -	
FUND BALANCE - END OF TEAR	\$ 00,001	Ψ -	Ψ	

Clubs and Organization Fund

The Clubs and Organizations accounts for resources held by the College as custodian or fiscal agent for students, faculty, staff, and other organizations.

STATE AND FEDERAL COMPLIANCE SECTION



AUDIT COMMENTS AND DISCLOSURES REQUIRED BY THE STATE OF OREGON

Oregon Administrative Rules 162-10-000 through 162-10-320 incorporated in the *Minimum Standards* for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, and comments and disclosures required in audit reports. The required statements and schedules are set forth in the preceding sections of this report. Required comments and disclosures related to the audit of such statements and schedules are set forth in the following pages.



INDEPENDENT AUDITORS' REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Education Clatsop Community College Astoria, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States, the basic financial statements of Clatsop Community College (the College) as of and for the year ended June 30, 2023, and have issued our report thereon dated December 28, 2023.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Clatsop Community College's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The discretely presented component unit was not tested for compliance with certain provisions of laws, regulations, contracts, and grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing, nothing came to our attention that caused us to believe Clatsop Community College was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the College's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over financial reporting.

This report is intended solely for the information and use of the board of education, management of Clatsop Community College, and the Oregon Secretary of State and is not intended to be, and should not be, used by anyone other than these parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Bellevue, Washington December 28, 2023

Jean Bushong, CPA

Jean Bushon

Principal

CPA License #98624

Oregon Municipal License #1662



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Clatsop Community College Astoria, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component unit of Clatsop Community College (the College), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Clatsop Community College's basic financial statements, and have issued our report thereon dated December 28, 2023. The financial statements of Clatsop Community College Foundation were not audited in accordance with Government Auditing Standards, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Clatsop Community College Foundation.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

Clifton Larson Allen LLP

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Bellevue, Washington December 28, 2023

Jean Bushong, CPA

Jean Bushon

Principal

CPA License #98624

Oregon Municipal License #1662



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education Clatsop Community College Astoria, Oregon

Report on Compliance for Each Major Federal Program Opinion on Each Major Fund

We have audited Clatsop Community College's (the College) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended June 30, 2023. The College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Clatsop Community College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to the audit
 in order to design audit procedures that are appropriate in the circumstances and to test and
 report on internal control over compliance in accordance with the Uniform Guidance, but not for
 the purpose of expressing an opinion on the effectiveness of the College's internal control over
 compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed other instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2023-001, 2023-002 2023-003, 2023-004, 2023-005, 2023-006, and 2023-007. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards require the auditor to perform limited procedures on the College's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-004 and 2023-005 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-001, 2023-002, 2023-003, 2023-006, and 2023-007, to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards require the auditor to perform limited procedures on the College's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The College's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Board of Education Clatsop Community College

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Bellevue, Washington December 28, 2023

CLATSOP COMMUNITY COLLEGE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

Federal Grantor/Pass through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Federal Expenditures
STUDENT FINANCIAL AID ASSISTANCE CLUSTER:				
Department of Education Direct Programs				
Federal Pell Grant Program	84.063			\$ 979,304
Federal Direct Student Loans	84.268			339,260
Federal Supplemental Educational Opportunity Grants	84.007			100,800
Federal Work-Study Program	84.033			95,945
Total Department of Education Direct Programs				1,515,309
Education Stabilization Fund - CARES Act				
COVID-19 CARES Act Student Support	84.425E			233,222
COVID-19 CARES Act Institutional Support	84.425F			244,039
COVID-19 CARES Act Strengthening Institutions Program	84.425M			95,117
				572,378
TRIO CLUSTER:				
Department of Education Direct Programs				
TRIO—Talent Search	84.044			354,307
TRIO—Upward Bound	84.047			376,677
TRIOStudent Support Services	84.042			337,611
Total TRIO Cluster				1,068,595
Department of Education Pass-Through Programs From:				
State Department of Education—Career and Technical Education—Basic Grants to States	84.048	36401 / 36427		373,002
Higher Education Coordinating Commission—Adult Education—Basic Grants to States	84.002	EE151608		176,080
Subtotal Department of Education Pass-Through Programs				549,082
Total Department of Education				3,705,364
Small Business Administration Pass-Through Program From:				
Oregon Small Business Development Network Office Small Business Development Center	59.037	15-144		52,113
US Department of the Treasury Pass-Through program From:				
Clatsop County - COVID 19 Coronavirus State & Local Recovery Funds	21.027			100,145
Total Evapordituras of Endoral Awards				¢ 2 057 000
Total Expenditures of Federal Awards				\$ 3,857,622

CLATSOP COMMUNITY COLLEGE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2023

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Clatsop Community College under programs of the federal government for the year ended June 30, 2023. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Clatsop Community College, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Clatsop Community College.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Clatsop Community College has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

Section I – Summary of Auditors' Results Financial Statements Unmodified Type of auditors' report issued: Internal control over financial reporting: Material weakness(es) identified? _____ yes <u>X</u> no Significant deficiencies identified that are not considered to be material weaknesses? ____ yes X none reported Noncompliance material to financial statements noted? ____ yes <u>X</u> no Federal Awards Internal control over major programs: Material weakness(es) identified? <u>X</u> yes ____ no Significant deficiencies identified that are not considered to be material weaknesses? X yes ____ none reported Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? __X__ yes ____ no Identification of major programs: Assistance Listing Number(s) Name of Federal Program or Cluster 84.007, 84.033, 84.063, 84.268 Student Financial Assistance Cluster 84.042, 84.044, 84.047 **TRIO Programs Cluster** Dollar threshold used to distinguish between type A and type B programs: \$750,000 Auditee qualified as low-risk auditee? ____ yes <u>X</u> no

Section II - Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

Section III - Findings and Questioned Costs - Major Federal Programs

<u>2023-001</u>

Federal Agency: U.S. Department of Education

Federal Program Title: Education Stabilization Fund – Higher Educational Emergency Relief Fund

Assistance Listing Number: 84.425E – COVID-19 - HEERF – Student Aid Portion

84.425F - COVID-19 - HEERF - Institutional Portion

Federal Award Identification Number and Year: P425E202061 - 2021, P425F200625 - 2021

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Significant Deficiency in Internal Control over Compliance; Compliance, Other Matter

Criteria or specific requirement: The initial reporting for this grant requires the report to be submitted to the Institution's website within 30 days of the signed Certification Agreement or 30 days after the electronic announcement dated May 6, whichever is later. Institutions were then required to update their websites every 45 days after initial upload. This was changed to quarterly on August 31, 2020. In addition, an annual report is required. In addition, per Uniform Guidance 2 CFR 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonably ensure compliance with federal laws, regulations and program compliance requirements.

Condition: The College did not follow requirements for timely reporting for the Quarterly Student and Institutional program.

Questioned Costs: None

Context: During our testing of the reporting process, we noted one of four quarterly reports tested was not published within 10 days after the calendar quarter.

Cause: The College did not follow procedures in place to ensure reports were published timely.

Effect: The College was not in compliance with the U.S. Department of Education (ED) regulations for timely HEERF reporting.

Repeat Finding: Yes. Prior year finding 2022-001

Recommendation: We recommend the College review their reporting procedures to ensure they encompass controls regarding timeliness of reporting.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-002

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster

Assistance Listing Number: 84.268 – Federal Direct Student Loans

Federal Award Identification Number and Year: P268K220355 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Significant Deficiency in Internal Control over Compliance; Compliance, Other Matter

Criteria or specific requirement: The Department of Education requires the College to report the disbursement dates and amounts to the Common Origination and Disbursement (COD) system within 15 days of disbursing Pell (34 CFR 690.83(b)(2) and Direct Loan (34 CFR 685.309) funds to a student. In addition, per the Uniform Guidance 2 CRF 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonable ensure compliance with federal laws, regulations, and program compliance requirements.

Condition: During our testing of the submission of disbursement records to COD, we noted the disbursement dates on COD were different than the disbursement date per the College's records.

Questioned Costs: None

Context: During our testing of the submission of disbursements records to COD, we noted the disbursement date for 7 of 29 direct loan disbursements tested were different by one day between COD and the College's records.

Cause: The College reported the disbursement date to COD and the disbursements were not posted to student accounts until the next day.

Effect: A lack of timely reporting may prevent the College and other schools from having the most accurate student information which may lead to over awards.

Repeat Finding: Yes. Prior year finding 2022-003

Recommendation: We recommend the College evaluate its procedures and policies around reporting disbursements to COD to ensure that student information is reported timely.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-003

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster Assistance Listing Number: 84.268 – Federal Direct Loans

Federal Award Identification Number and Year: P268K220355 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Significant Deficiency in Internal Control over Compliance; Compliance, Other Matter

Criteria or specific requirement: The Code of Federal Regulations, 34 CFR 685.203 specifies the annual and aggregate loan limits the Institutions may not exceed for an academic year of study under the Direct Loan program and also requires loans to be prorated for a program of student that is less than a full academic year in length. In addition, per the Uniform Guidance 2 CRF 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonable ensure compliance with federal laws, regulations, and program compliance requirements.

Condition: The College over paid federal direct loans.

Questioned Costs: None

Context: During our eligibility testing of 40 students, we noted one student had a subsidized loan over payment due to reaching their subsidized aggregate loan limit.

Cause: When doing the award packaging for this student, the College did not adjust award amounts based on the student's subsidized aggregate loan limit activity.

Effect: The institution paid this student an amount of subsidized loans that was above the subsidized aggregate loan limit.

Repeat Finding: No.

Recommendation: We recommend that the College review their awarding procedures and implement procedures to ensure direct loans are paid within the aggregate limits.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-004

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster

Assistance Listing Number: 84.063 – Federal Pell Grant Program

84.268 – Federal Direct Loans

84.007 - Federal Supplemental Educational Opportunity Grants

84.033 - Federal Work Study Program

Federal Award Identification Number and Year: P063P210355 - 2023, P268K220355 - 2023,

P007A213474 - 2023, P033A213474 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Material Weakness in Internal Control over Compliance; Compliance, Other Matter.

Criteria or specific requirement: The Code of Federal Regulations, 34 CFR 682.610, states that institutions must report accurately the enrollment status of all students regardless of if they receive aid from the institution or not. Changes to said status are required to be reported within 30 days of becoming aware of the status change, or with the next scheduled transmission of statuses if the scheduled transmission is within 60 days. In addition, per the Uniform Guidance 2 CRF 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonable ensure compliance with federal laws, regulations, and program compliance requirements.

Condition: During our testing, we noted the College did not update student status changes and enrollment effective dates correctly or timely.

Questioned Costs: None

Context: During our sample test of 19 students, we noted:

- 17 students' enrollment status on NSLDS differed from the College's records.
- 17 students' status change was not reported timely.
- 16 students' enrollment effective dates on NSLDS differed from the College's records.
- The enrollment was not certified at least every 60 days for 19 students.

Cause: The College did not have proper procedures in place to verify that student and enrollment status changes in NSLDS matched the institutions records, nor were status changes updated in a timely manner.

Effect: Failure to properly report enrollment status changes on NSLDS could affect the timing of the grace period for repayment of Title IV loans. Additionally, the College was not in compliance with the requirements to properly report student enrollment data correctly or timely to NSLDS.

Repeat Finding: Yes. See prior year finding 2022-006

Recommendation: We recommend a process be put in place to ensure documentation is maintained and available, particularly when making software changes.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-004 (Continued)

Views of responsible officials: There is no disagreement with the audit finding.

2023-005

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster

Assistance Listing Number: 84.063 – Federal Pell Grant Program

84.268 - Federal Direct Loans

84.007 – Federal Supplemental Educational Opportunity Grants

84.033 - Federal Work Study Program

Federal Award Identification Number and Year: P063P210355 - 2023, P268K220355 - 2023,

P007A213474 - 2023, P033A213474 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Material Weakness in Internal Control over Compliance; Compliance, Other Matter.

Criteria or specific requirement: The Gramm-Leach-Bliley Act (Pub. L. No. 106-102) (GLBA) requires financial institutions to explain their information-sharing practices to their customers and to safeguard sensitive data (16 CFR 314). The Federal Trade Commission considers Title IV-eligible institutions that participate in Title IV Educational Assistance Programs as "financial institutions" and subject to the Gramm Leach-Bliley Act because they appear to be significantly engaged in wiring funds to consumers (16 CFR 313.3(k)(2)(vi)). Institutions agree to comply with GLBA in their Program Participation Agreement with ED. Institutions must protect student financial aid information, with particular attention to information provided to institutions by ED or otherwise obtained in support of the administration of the Federal student financial aid programs (16 CFR 314.3; HEA 483(a)(3)(E) and HEA 485B(d)(2)). In addition, per Uniform Guidance 2 CFR 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonably ensure compliance with federal laws, regulations, and program compliance requirements.

Condition: The College does not have an updated written information security program (WISP) to reflect the current practices that address the required components outlined in the GLBA Safeguards Rule.

Questioned Costs: None

Context: During our testing, we noted the College has procedures in place for the required elements identified, however, the College does not have an updated WISP that meets the compliance requirements outlined in the GLBA Safeguards Rule.

Cause: The College is drafting the necessary IT policies, and they were not in place at the time of testing.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-005 (Continued)

Effect: The College is out of compliance with GLBA requirements because they do not have a written information security plan, formal change management policy, and formal vendor management policy in place.

Repeat Finding: No.

Recommendation: We recommend the College implement IT policies and create an updated WISP to ensure the College is compliant with the GLBA Safeguards Rule.

Views of responsible officials: There is no disagreement with the audit finding.

2023-006

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster

Assistance Listing Number: 84.063 – Federal Pell Grant Program

84.268 - Federal Direct Loans

84.007 – Federal Supplemental Educational Opportunity Grants

84.033 – Federal Work Study Program

Federal Award Identification Number and Year: P063P210355 - 2023, P268K220355 - 2023,

P007A213474 - 2023, P033A213474 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Significant Deficiency in Internal Control over Compliance; Compliance, Other Matter

Criteria or specific requirement: An institution may enter into an arrangement with a servicer or a financial institution to make a direct payment of FSA credit balances to students through electronic funds transfer to a bank account designated by a student or parent, to issue a check payment to the student or to use an access device such as a debit, demand, or smart card provided by the servicer or its financial partner. Regulations at 34 CFR 668.164(e) and (f) establish two different types of arrangements between schools and financial account providers: Tier One arrangements and Tier Two arrangements. The type of arrangement determines the provisions that are applicable to the school. Additional guidance on Tier One and Tier Two arrangements can be found in Dear Colleague Letter GEN-22-14; Volume 4, Chapter 2 of the FSA Handbook; and the Cash Management Q&A. These schools must take affirmative steps, by way of contractual arrangements with the third-party servicer as necessary, to ensure that requirements for these arrangements are met with respect to all accounts offered pursuant to the arrangement (34 CFR 668.164(e)(2)(x) and (f)(4)(ix)). In addition, per Uniform Guidance 2 CFR 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonably ensure compliance with federal laws, regulations and program compliance requirements.

Condition: During our testing, we noted that the College did not post required third-party servicer information to the website, nor did they provide the URL for the contract or cost information to ED.

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-006 (Continued)

Questioned Costs: None

Context: During our testing of 8 out of 32 students who have an account with the College's third-party servicer, we noted the College did not post the third-party servicer's contract to the website, nor did they provide the URL for the contract to ED. Additionally, the required cost information was not on the website, nor was it updated within 60 days after the end of the award year, nor was the URL for the cost information provided to ED.

Cause: The College did not have procedures in place to ensure that all requirements were being met.

Effect: The College did not meet disclosure requirements of a Tier One arrangement with a third-party servicer.

Repeat Finding: No.

Recommendation: We recommend the College implement procedures to ensure all requirements of a Tier One arrangement for a third-party servicer are being met.

Views of responsible officials: There is no disagreement with the audit finding.

2023-007

Federal Agency: U.S. Department of Education

Federal Program Title: Student Financial Assistance Cluster Assistance Listing Number: 84.268 – Federal Direct Loans

Federal Award Identification Number and Year: P268K220355 - 2023

Award Period: July 1, 2022 to June 30, 2023

Type of Finding: Significant Deficiency in Internal Control over Compliance; Compliance, Other Matter

Criteria or specific requirement: Per the 2022-2023 FSA Handbook Volume 4 Chapter 6, A school that participates in the Direct Loan Program is required to reconcile cash (funds it received from the G5 system to pay its students) with disbursements (actual disbursement records) it submitted to the Common Origination and Disbursement (COD) system monthly. In addition, per the Uniform Guidance 2 CRF 200.303, non-federal entities receiving federal awards are required to establish and maintain internal controls designed to reasonable ensure compliance with federal laws, regulations, and program compliance requirements.

Condition: The College did not perform monthly direct loan reconciliations and reconciliations were not reviewed by someone other than the preparer.

Questioned Costs: None

Section III – Findings and Questioned Costs – Major Federal Programs (Continued)

2023-007 (Continued)

Context: During our testing, we noted that the College did not perform one of three reconciliations selected for testing, and the College could not provide support for review performed of the other two of the three reconciliations selected for testing.

Cause: The College started but never finished or saved the missing direct loan reconciliation. In addition, the College did not set up procedures to include review of the reconciliation.

Effect: The College is not in compliance with the requirement to perform monthly reconciliations and establishing and maintaining good internal controls.

Repeat Finding: No.

Recommendation: We recommend the College implement procedures to ensure direct loan reconciliations are performed monthly and are reviewed by someone other than the preparer.

